

**SPECIAL LEADERSHIP COMMITTEE**  
**Agenda**  
**Wednesday, June 1, 2011 at 5:30 p.m.**  
**Room 202**

Alderman Bogdala - Co-Chairman and Alderman Ruffolo - Co-Chairman  
Alderman Downing, Alderman Misner, Alderman Nudo, Alderman Orth, Alderman Prozanski

*Call to Order and Roll Call*

*Approval of Minutes from May 25, 2011*

1. Citizen Comments
2. Review and Discussion of Alternatives

Committee Comments

*Adjournment*

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*If you are disabled in need of assistance, please call 262.653.4030 at least 72 hours before this meeting.*

*Notice is hereby given that a majority of the members of the Common Council, or any of its Committees, may be present at the meeting. Although this may constitute a quorum of the Common Council or its Standing Committee, neither the Council nor its standing Committee will take any action at this meeting.*

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**SPECIAL LEADERSHIP COMMITTEE**  
**Minutes**  
**May 25, 2011**

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MEMBERS PRESENT: Alderman Bogdala, Alderman Ruffolo, Alderman Nudo and Alderman Orth

MEMBERS EXCUSED: Alderman Downing, Alderman Misner and Alderman Prozanski

STAFF PRESENT: Jeffrey B. Labahn, Rich Schroeder, Mike Callovi, Mike Higgins, Ed Antaramian and Matt Knight

The meeting was called to order at 7:32 p.m. by Alderman Nudo and roll was noted.

**1. Election of Chairman**

Alderman Nudo nominated Alderman Bogdala for Chairman of the Special Leadership Committee.

Alderman Orth nominated Alderman Ruffolo to act as a Co-Chairman with Alderman Bogdala.

The Committee voted on the nomination for Alderman Bogdala and Ruffolo to act as Co-Chairmen of the Committee. The vote passed was unanimously. (4 ayes; 0 noes)

**2. Citizen Comments**

Alderman Bogdala opened the meeting for public comments noting there is a 60-day time frame for this process to be completed. These meetings will also be video taped for public record and access.

Lou Rugani, 4526 29th Avenue, Kenosha, said he attended several County meetings and it sounded like they want to segregate districts. Mr. Rugani is not in favor of that plan.

Derrell Greene, 6730 111th Avenue, Kenosha, a representative from NAACP, attended the County meetings. Mr. Greene noted it was a County Board Supervisor that recommended more minorities be put in certain districts. Mr. Greene is concerned that everyone is fairly represented.

Ray Forgianni, 8731 45th Avenue, Kenosha, asked: Will there be any plans presented? Will there be an opportunity for comments after we see the plans? Mr. Forgianni said he would expect there will be an opportunity for the minorities to review the plans and alternatives on an individual basis before it is finalized.

Alderman Katherine Marks, 1821 65th Street, Kenosha, said she has the same concerns as Mr. Forgianni. Alderman Marks said she was part of the process back in 2000 and would like to be a part of the Committee now. There are two people of color

on the Common Council and one of them should be on this Committee.

Mayor Keith Bosman, 8054 42nd Avenue, Kenosha, welcomed the Committee. Mayor Bosman said Jeff Labahn, City Planner and Rich Schroeder, Assistant City Planner are here to provide details about the requirements. Mike Callovi, Engineering Technician, is here to demonstrate the software. Mayor Bosman explained he would like to limit the access to the software system. Mayor Bosman has two concerns: 1) Access to the maps should be limited because of the limitations to the system. 2) This process is transparent and open. The ideas must be shared at the Committee meetings to prevent a quorum or walking quorum of the members. City Development can provide maps for your plans and move the boundaries as directed. They can prepare any maps you require. This Committee will make a recommendation to the Common Council. There will be no interference from Administration. Administration is open to allowing just the Committee access if members will agree to stated restrictions.

Alderman Anthony Kennedy, 4223 29th Avenue, Kenosha, said the minority representation is important. Previous boundaries provided for proper minority representation, but the voter participation was not very good. The voter participation is important.

The Citizen Comments were closed.

Alderman Bogdala addressed the questions of Mr. Forgianni saying we have just received the information from the County on Friday. We have no plans at this time. Through development and working meetings we will draw up plans. With this kick-off meeting we are trying to obtain as much public comment as possible.

### **3. Discussion of Action Items**

Mike Callovi, Planning Technician, provided a presentation on the software.

Alderman Ruffolo said he has wards that have less than the recommended minimum amount of people. Mr. Callovi explained that after the adoption of the 2000 Redistricting Plan, additional wards were created due to annexations.

Alderman Nudo said you mentioned there are only a certain number of maps for the entire County's use. What about the map you are creating right now. Mr. Callovi said this map counts as one, but after the demonstration for you, I will delete these entries and this map can be returned to the number of accessible maps. Mr. Callovi added that there is software available for the municipality to purchase, I am unsure of the limitations to that software.

Alderman Orth asked if the wards must be close in size or can we have one that is at the low end of the range and one at the high end of the range. Mr. Callovi stated we can create a ward with a population at the low end of the range anticipating the growth in that area. We are asked to have a similar population in all districts.

Alderman Nudo said we waited for the County to outline their districts, do we have to stay within their district boundaries? Mr. Schroeder said it is suggested we stay within the boundaries. Alderman Nudo asked if we can straddle a County district line. Mr. Callovi said we must make a good faith effort to accommodate their plan. Ed Antaramian, City Attorney, added that the City has the next 60 days to adjust the boundaries, but the State has the final approval of the plan.

Alderman Orth asked the official population of Kenosha. Mr. Callovi said the official population from the April 2010 Census is 99,218.

At this time Staff distributed a number of maps:

- 1) A 2011 City of Kenosha District and Ward Map
- 2) A 2011 City of Kenosha Map showing the Somers and Bristol City Growth Area
- 3) A 2000 Census Redistricting Ward Map (with the 2010 population in the 2000 wards)
- 4) A Map showing the County's adopted "Tentative" 23 Supervisory Districts (Proposed Modified City A)

Alderman Orth asked for the population of the City divided into different scenarios:

$99,218 / 17 = 5,836/\text{district}$

$99,218 / 14 = 7,087/\text{district}$

$99,218 / 21 = 4,725/\text{district}$

Alderman Orth said if the system had the capability to draw districts with equal population, we could use this map as a starting point. Mr. Callovi said the system does not have that capability. Alderman Orth asked how time consuming this process was to create this type of map. Mr. Callovi said he thought he could produce one alternative per day.

Alderman Ruffalo said he would like more time to review the maps before any decisions are made.

Alderman Nudo asked for three (3) maps showing the existing Districts & Wards.

Alderman Orth suggested the Committee focus on what level of representation we want and start from there. Alderman Orth asked for a map with the Census blocks noted and the population in each block.

Alderman Ted Ruffalo asked how many laptops were available that have GIS software on them? Alderman Ruffalo added that the Committee and/or Aldermen could utilize these computers and export the data into a shape file.

Alderman G. John Ruffalo said the technology is available, we must do something to make the process go smoother and faster.

Mr. Forgianni asked for clarification, does the base program come from the State and who has the password? Mr. Callovi said yes it comes from the State and any municipality has the password. There are currently 40 maps available for the entire County. Mr. Forgianni suggested that a map be developed and then saved as a shape file. Staff could come up with a map showing 21, 17 or 14 aldermanic districts.

Alderman Ruffolo said Staff should talk with the IT department to develop a plan so more people could have access.

Alderman Orth said the GIS system is complex and hogs computer space, sketching a rough outline on paper and letting Staff implement it is not a bad idea. Alderman Orth added if we need a working meeting in their office, we could do that.

Alderman Nudo asked for an estimated price of the additional software and how fast could it be operational. Mr. Callovi said he is unsure of the cost, maybe \$1,500 and not sure of start up time. Alderman Nudo asked Staff to get answers to:

- 1) What is capability of software?
- 2) What is the cost of the software?
- 3) How fast can software be up and running?

Alderman Nudo asked the City Attorney what happens if the Redistricting Plan is not completed by the deadline. Mr. Antaramian said it is his understanding that if the Plan is not adopted, within 2 weeks of the deadline a citizen can file a Plan and that would become the Redistricting Plan for the City.

Alderman Nudo said the redistricting is a legislative process at the local, state and federal level. The Common Council consists of 17 aldermen and the Mayor. If the Mayor vetos the plan, that could disrupt the legislative process. Mayor Bosman said it is up to the Common Council to get the plan done.

Alderman Orth asked if the wards need to be physically contiguous. Mr. Antaramian said it is the expectation that they would be contiguous, per the *Guidelines for Adjusting Municipal Wards*.

Alderman Orth said that City Development knows where the neighborhoods are and urged Staff to keep the neighborhoods together. The County has split some of them.

Alderman Bogdala said this Committee will look at what will be right for the City of Kenosha.

Alderman Orth suggested the Committee make this a regular Wednesday meeting so the plan would be accomplished on time. The Committee concurred that the next meeting will be on Wednesday, June 1, 2011 at 5:30 in Room 202.

Alderman Ruffolo requested Staff to take the data and divide it into 17 districts - with three alternatives of this data.

Mr. Labahn said the final action will need to take place by the July 18, 2011 Common Council meeting at the latest. The suggestion is to make the July 6, 2011 Common Council meeting their goal.

#### Commissioner Comments

Alderman Bogdala thanked the Co-Chairman and Committee for their input; Staff for their action on the mapping requests and Mayor Bosman for the agreement that has been reached regarding access to the maps, with an understanding of the limitations. Alderman Bogdala encouraged the public to provide input on this issue.

Alderman Orth said if Mr. Callovi needs additional assistance from other Staff, please provide him with all the assistance he needs.

A motion to adjourn was made by Alderman Orth and seconded by Alderman Nudo. The motion passed unanimously (4 ayes; 0 noes). The meeting adjourned at 9:02 p.m.

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