

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the
City of Kenosha, Wisconsin)
Kenosha, Wisconsin

BASIC FINANCIAL STATEMENTS
December 31, 2022 and 2021



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INDEPENDENT AUDITORS' REPORT

Board of Water Commissioners
The City of Kenosha Water Utility
Kenosha, Wisconsin

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the City of Kenosha Water Utility (the Utility), an enterprise fund of the City of Kenosha, Wisconsin (the City), as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the City of Kenosha Water Utility's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the City of Kenosha Water Utility as of December 31, 2022 and 2021, and the changes in financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Kenosha Water Utility and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis-of-Matter

As discussed in Note 15 to the financial statements, effective January 1, 2021, the City of Kenosha Water Utility adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*. The guidance requires lessors to recognize a lease receivable and a corresponding deferred inflow of resources for all leases with noncancellable lease terms greater than twelve months. The implementation resulted in a restatement as disclosed in Note 15. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Kenosha Water Utility's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Kenosha Water Utility's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Kenosha Water Utility's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

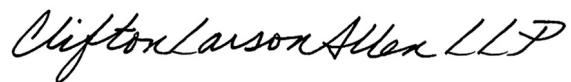
Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of the Utility's allocation of the City's proportionate share of the net pension liability (asset) – Wisconsin Retirement System, schedule of Kenosha Water Utility contributions – Wisconsin Retirement System, schedule of changes in the Utility's total OPEB health insurance liability and related ratios, schedule of the Utility's allocation of the City's proportionate share of the net OPEB liability – Local Retiree Life Insurance Fund, and the schedule of Kenosha Water Utility contributions – Local Retiree Life Insurance Fund be presented to supplement the basic financial statements. Such information is the responsibility of management and,

although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Kenosha Water Utility's basic financial statements. The supplementary schedules as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary schedules as listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.



CliftonLarsonAllen LLP

Milwaukee, Wisconsin
July 27, 2023

Management's Discussion and Analysis

The management discussion and analysis of the Kenosha Water Utility's financial performance provides an overall review of financial activities for the years ended December 31, 2022 and 2021. This information should be read in conjunction with the financial statements.

2022 Financial Highlights

The Utility's combined net position increased to \$220.0 million from \$212.5 million. Events that had significant impact on the financial statements were:

- Operating revenues increased approximately \$910,000 or 3.1% from 2021 while operating expenses increased \$1.89 million or 7.5% from 2021. This resulted in a decrease of approximately \$979,000 or 22.6% in operating income compared to 2021.
- The Utility awarded contracts for water main relays and Utility-owned lead service replacements totaling approximately \$2.16 million for various locations within the City of Kenosha. Contracts totaling approximately \$1.41 million were awarded for sewerage lift station improvements and sanitary sewer relining.
- The membrane system retrofit project was completed during 2022. The final cost of the project was approximately \$4.66 million which replaced \$10.4 million of equipment put into service in 1998.
- Water main relay projects in the amount of approximately \$1.18 million were completed during 2022.
- The Utility received grants of approximately \$2.46 million for privately-owned lead service line replacement from the State of Wisconsin Safe Drinking Water Lead Service Line Principal Forgiveness Assistance Program. This allowed the Utility to pay 100% of the cost of most residential, privately-owned lead services lines replaced during 2022. In addition, 320 Utility-owned lead service lines were replaced or abandoned at the utility's cost during 2022.
- The Utility accepted donated water and sewer main from developers valued at approximately \$3.07 million during 2022.

2021 Financial Highlights

The Utility's combined net position increased to \$212.5 million from \$207.5 million. Events that had significant impact on the financial statements were:

- Operating revenues increased approximately \$2.00 million or 7.4% from 2020 while operating expenses increased \$0.95 million or 3.9% from 2020. This resulted in an increase of approximately \$1.1 million or 32.8% in operating income compared to 2020.
- The Utility awarded contracts for water main relays and Utility-owned lead service replacements totaling approximately \$3.66 million for various locations within the City of Kenosha. An agreement was entered into in the amount of \$4.18 million for the membrane system retrofit.
- Water main relay projects in the amount of approximately \$2.12 million were completed during 2021.
- The Utility received grants of approximately \$1.16 million for privately-owned lead service line replacement from the State of Wisconsin Safe Drinking Water Lead Service Line Principal Forgiveness Assistance Program. This allowed the Utility to pay 100% of the cost of most residential, privately-owned lead services lines replaced during 2021. In addition, 143 Utility-owned lead service lines were replaced or abandoned at the utility's cost during 2021.

- The Utility accepted donated water and sewer main from developers valued at approximately \$875,000 during 2021.

Overview of Financial Statements

This annual report includes this management's discussion and analysis report, the independent auditor's report, and the basic financial statements of the Utility. The financial statements also include notes that explain in more detail some of the information in the financial statements. Management's Discussion and Analysis (MD&A) serves as an introduction to, and should be read in conjunction with the basic audited financial statements and supplementary schedules. The MD&A represents management's examination and analysis of the Utility's financial condition and performance.

The financial statements report information about the Utility using full accrual accounting methods as utilized by similar business activities in the private sector. The financial statements include a statement of net position; a statement of revenues, expenses, and changes in net position; a statement of cash flows, notes to the financial statements, required supplementary information and supplementary schedules.

The **statement of net position** presents the financial position of the Utility on a full accrual historical cost basis. The statement of net position presents information on all of the Utility's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. This statement provides information about the nature and amount of investments in resources (assets), unamortized portion of changes in net pension and net OPEB asset/liability (asset/liability) and the obligations to Utility creditors (liabilities). Over time, increases and decreases in net position is an indicator of whether the financial position of the Utility is improving or deteriorating. It also provides the basis for evaluating the capital structure and assessing the liquidity and financial flexibility of the Utility.

While the statement of net position provides information about the nature and amount of resources and obligations at year-end, the **statement of revenues, expenses, and changes in net position** presents the results of the business activities over the course of the fiscal year and information as to how the net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. This statement measures the success of the Utility's operations over the past year and can be used to determine whether the Utility has successfully recovered all its costs through its user fees and other charges, as well as the Utility's profitability and credit worthiness.

The **statement of cash flows** presents changes in cash and cash equivalents, resulting from operating, financing, and investing activities. It provides answers to such questions as where did cash come from, what was cash used for and what was the change in the cash balance during the reporting period.

The **notes to the financial statements** provide required disclosures and other information that are essential to a full understanding of material data provided in the statements. The notes present information about the Utility's accounting policies, significant account balances and activities, material risks, obligations, commitments, contingencies, and subsequent events, if any.

The **required supplementary schedules**, provide more details regarding the funding status and progress of the Other Post Employment Benefit and Pension plans.

The **supplementary schedules** provide more detail than the preceding statements. A Schedule of Capital Assets is provided for the Water, Sewerage, and Household Hazardous Waste units. Detailed operating revenue and expense schedules are provided as well as the water tax equivalent calculation.

Summary of Organization and Business

The Kenosha Water Utility's mission is:

"Providing and Protecting Kenosha's Greatest Natural Resource – *Water*"

The Kenosha Water Utility (KWU) provides water and wastewater service to more than 100,000 persons in the greater Kenosha area, including the City of Kenosha, Villages of Pleasant Prairie, Somers and Bristol, and the Town of Somers. The Kenosha Water Utility also provides a monthly household hazardous waste collection service for City of Kenosha residents.

The Kenosha Water Utility is a municipally-owned, fiscally-independent public utility organized under authority of Section 66.0805 of the Wisconsin State Statutes and Chapter XXXII of the City of Kenosha Code of General Ordinances. The Utility is an enterprise fund of the City of Kenosha and is solely financed by service charges operating like a private business entity. The Utility has no taxing power and receives no tax revenues from the City of Kenosha. Operational and maintenance costs are funded from customer fees and charges. The acquisition and construction of capital assets are funded by capital (cash and systems) contributions from customers, developers, federal and state grants and loans, bond sales, and Utility revenues.

The Board of Water Commissioners is composed of six aldermen appointed under authority of Section 1.06H of the City of Kenosha Code of General Ordinances. The powers and duties of the Board of Water Commissioners include establishing policy, adopting rules and regulations, adopting an annual budget, establishing rates and fees, and approving contracts and agreements. The management and operation of the Water Utility is under the direction of the General Manager who is appointed by the Board of Water Commissioners.

Surface water from Lake Michigan has been Kenosha's source of water since 1894. Lake Michigan water is valued for both its quality and quantity. The Utility provides reliable high quality potable water used for drinking, irrigation, fire protection, and other purposes. The wastewater treatment plant provides primary and secondary treatment with disinfection in accordance with permits from the State of Wisconsin Department of Natural Resources. The treated wastewater is discharged to Lake Michigan and the solids are transported to a landfill. Both plants are in compliance with all state and federal regulations. The Household Hazardous Waste program was established in 1992 and provides for a monthly drop-off service to city residential customers; wastes are disposed of by licensed wastehaulers.

Financial Analysis of the Utility

The Utility's financial condition is consistent with prior years with adequate liquid assets, reliable up to date facilities, and systems to meet demand as well as a reasonable level of unrestricted net assets. Management feels that the current financial condition, technical support staff capabilities and operating and expansion plans will meet anticipated customer needs.

The condensed financial information and associated narrative are intended to provide additional information that is essential to the full understanding of the data provided in the audited financial statements and associated notes.

Condensed Summary of Net Position

	December 31			Variance of 2022 to 2021	
	2022	2021	2020	Increase (decrease)	%
				Dollars	%
Capital assets:					
Net plant in service	\$ 167,958,569	\$ 161,712,559	\$ 159,796,037	\$ 6,246,010	3.9 %
Construction in progress	3,186,216	3,909,519	4,581,383	(723,303)	(18.5)
Other capital assets	1,054,839	1,054,839	1,054,839	0	-
Current, restricted and other assets	<u>62,111,161</u>	<u>61,850,386</u>	<u>52,834,372</u>	<u>260,775</u>	<u>0.4</u>
Total	<u>234,310,785</u>	<u>228,527,303</u>	<u>218,266,631</u>	<u>5,783,482</u>	<u>2.5</u>
Deferred outflows of resources:					
Deferred pension resources	8,799,378	5,800,062	3,921,904	2,999,316	51.7
Deferred OPEB resources	<u>620,979</u>	<u>789,841</u>	<u>470,613</u>	<u>(168,862)</u>	<u>(21.4)</u>
Total deferred outflows of resources	<u>9,420,357</u>	<u>6,589,903</u>	<u>4,392,517</u>	<u>2,830,454</u>	<u>43.0</u>
Current liabilities	5,516,939	7,013,587	6,172,418	(1,496,648)	(21.3)
Long-term liabilities	<u>3,312,732</u>	<u>3,917,747</u>	<u>3,460,825</u>	<u>(605,015)</u>	<u>(15.4)</u>
Total liabilities	<u>8,829,671</u>	<u>10,931,334</u>	<u>9,633,243</u>	<u>(2,101,663)</u>	<u>(19.2)</u>
Deferred inflows of resources:					
Deferred pension resources	10,929,580	7,988,057	5,309,931	2,941,523	36.8
Deferred lease resources	3,299,994	3,501,191	0	(201,197)	100.0
Deferred OPEB resources	<u>695,385</u>	<u>181,529</u>	<u>196,425</u>	<u>513,856</u>	<u>283.1</u>
Total deferred inflows of resources	<u>14,924,959</u>	<u>11,670,777</u>	<u>5,506,356</u>	<u>3,254,182</u>	<u>27.9</u>
Net position					
Net investment in capital assets	172,199,624	166,676,917	165,432,259	5,522,707	3.3
Restricted for pension	4,642,816	3,647,403	1,771,150	995,413	27.3
Unrestricted	<u>43,134,072</u>	<u>42,190,775</u>	<u>40,316,140</u>	<u>943,297</u>	<u>2.2</u>
Total net position	<u>\$ 219,976,512</u>	<u>\$ 212,515,095</u>	<u>\$ 207,519,549</u>	<u>\$ 7,461,417</u>	<u>3.5 %</u>

In 2022, total net position increased \$7.46 million or 3.5%. This is due to combined net income, before capital contributions, of the water, sewerage, and household hazardous waste units of \$3.36 million, a decrease of 1.58% from 2021 and capital contributions of approximately \$4.1 million. Capital contributions consisted of approximately \$1.0 million in assessments and impact fees and \$3.1 million of donated infrastructure.

In 2021, total net position increased \$4.90 million or 2.4%. This is due to combined net income, before capital contributions, of the water, sewerage, and household hazardous waste units of \$3.30 million, an increase of 103.7% from 2020 and capital contributions of approximately \$1.6 million. Capital contributions consisted of approximately \$723,000 in assessments and impact fees and \$875,000 of donated infrastructure.

In 2022, total assets increased approximately \$5.78 million. Capital assets increased \$1.83 million while construction in progress decreased \$723,000; accumulated depreciation decreased \$4.35 million due to the retirement of membrane plant equipment originally put into service in 1998. Current, restricted and other assets increased approximately \$260,775 or 0.4%.

In 2021, total assets increased approximately \$6.67 million. Capital assets increased \$7.20 million while construction in progress decreased \$672,000; accumulated depreciation increased \$5.28 million. Current, restricted and other assets increased approximately \$5.42 million or 10.3%.

The Water, Sewerage, and Household Hazardous Waste units are self-supporting divisions. Net assets of one division are not permanently used by other divisions.

Condensed Summary of Revenues, Expenses and Changes in Fund Net Position

	Year ended December 31			Variance of 2022 to 2021 Increase (decrease)	
	2022	2021	2020	Dollars	%
Revenues:					
Water service revenues	\$ 14,242,783	\$ 13,171,792	\$ 12,213,722	\$ 1,070,991	8.1 %
Sewerage service revenues	11,274,768	11,740,449	10,936,599	(465,681)	(4.0)
Household Hazardous Waste revenues	167,271	167,102	166,964	169	0.1
Other revenues	4,683,916	4,378,645	4,118,717	305,271	7.0
Total operating revenues	<u>30,368,738</u>	<u>29,457,988</u>	<u>27,436,002</u>	<u>910,750</u>	<u>3.1</u>
Expenses:					
Operating and maintenance, before depreciation and taxes					
Water operations	8,026,723	7,057,545	5,619,887	969,178	13.7
Sewerage operations	7,398,594	7,612,058	6,822,727	(213,464)	(2.8)
Household Hazardous Waste	158,078	147,527	173,056	10,551	7.2
Depreciation	7,159,084	5,792,989	5,887,990	1,366,095	23.6
Customer accounting and collecting, administrative and general	4,264,803	4,507,289	5,664,391	(242,486)	(5.4)
Total operating expenses	<u>27,007,282</u>	<u>25,117,408</u>	<u>24,168,051</u>	<u>1,889,874</u>	<u>7.5</u>
Operating income	<u>3,361,456</u>	<u>4,340,580</u>	<u>3,267,951</u>	<u>(979,124)</u>	<u>(22.6)</u>
Net investment income	(303,360)	291,541	720,170	(594,901)	(204.1)
Nonoperating revenues	53,141	45,923	36,546	7,218	15.7
Lead service line replacement grant revenue	2,456,264	1,165,581	97,819	1,290,683	110.7
Nonoperating expenses	(187,960)	(245,101)	(180,160)	(57,141)	(23.3)
Increase in net position, before capital contributions and transfers	<u>5,379,541</u>	<u>5,598,524</u>	<u>3,942,326</u>	<u>(218,983)</u>	<u>(3.9)</u>
Capital contributions:					
Assessments, impact fees and grants	1,038,077	723,740	963,940	314,337	43.4
Donated by developers	3,066,596	875,630	1,801,765	2,190,966	250.2
Transfers out	(2,022,797)	(2,202,348)	(2,320,600)	(179,551)	(8.2)
Increase in net position	7,461,417	4,995,546	4,387,431	2,465,871	49.4
Net position at beginning of year, as restated	<u>212,515,095</u>	<u>207,519,549</u>	<u>203,132,118</u>	<u>4,995,546</u>	<u>2.4</u>
Net position at end of year	<u>\$ 219,976,512</u>	<u>\$ 212,515,095</u>	<u>\$ 207,519,549</u>	<u>\$ 7,461,417</u>	<u>3.5 %</u>

Revenues from operations fall into four general categories: water service, sewerage service, household hazardous waste and other charges. Other charges include penalty fees and charges for miscellaneous billed services.

The number of metered customers increased 0.16% during 2022; water consumption decreased 3.36%. Water service revenues increased approximately \$1.07 million or 8.1%. Sewerage service revenues decreased approximately \$466,000 or 4.0%. The increase in water service revenues is due to increased water rates effective 2/1/2022; the decrease in sewerage service revenues is attributable to decreased sewage flow by the residential and public customer classes.

Operating expenses increased 7.5% or approximately \$1.89 million during 2022. Water Unit operation expenses increased 13.4% or approximately \$1.57 million due to increased costs for customer-owned lead service replacements (offset by an increase in grant revenue), an increase in the cost of maintenance of water services, an increase in water pumping equipment maintenance expense, increased depreciation expense and decreased costs for customer records and collection and regulatory commission expenses. Sewerage Unit operation expenses increased 2.3% or approximately \$312,000 mainly due to increases in the cost of treatment chemicals, outside services, meter operation allocations and depreciation expense and decreased cost for collection system maintenance and cleaning and inspection expenses and for customer records and collection expense. Operating expenses in the Household Hazardous Waste Unit increased approximately \$10,500 or 7.0% due to increased labor and supplies

expenses and outside disposal services costs and a decrease in administrative wage and benefit allocations.

Operating income for 2022 decreased 23.6% or approximately \$979,000. Nonoperating revenues increased 46.8% or approximately \$703,000 due to increased grant revenue of \$1.29 million, decreased net investment income of approximately \$595,000 and increased other miscellaneous revenues of \$7,000; nonoperating expenses decreased approximately \$57,000 due to decreases in property losses and amortization of non-utility property.

The number of metered customers increased 0.1% during 2021; water consumption increased 6.2%. Water service revenues increased approximately \$958,000 or 7.8%. Sewerage service revenues increased approximately \$804,000 or 7.4%. The increase in water service revenues is due to increased water consumption by all customer classes; the increase in sewerage service revenues is attributable to increased sewage flow by the commercial and public customer classes, increased sewer service surcharges to industrial customers and an increase in sewer service charges to other municipalities.

Operating expenses increased 3.9% or approximately \$0.95 million during 2021. Water Unit operations expenses increased 25.6% or approximately \$1.44 million due to increased costs for customer-owned lead service replacements (offset by an increase in grant revenue), an increase in the cost of maintenance of water mains and hydrants and decreased costs for water treatment equipment maintenance. Sewerage Unit operation expenses increased 11.6% or approximately \$790,000 mainly due to increases in the cost of power and maintenance expenses of wastewater treatment plant equipment, increased cost for collection system and cleaning and inspection expenses and increases in engineering services expenses. Operating expenses in the Household Hazardous Waste Unit decreased approximately \$25,000 or 14.8% due to decreased hazardous waste disposal costs and administrative wage and benefit expenses. Customer accounting and collecting, administrative and general expenses for all units decreased approximately \$1.16 million or 20.4% due mainly to decreased employee benefit expense, customer accounting and collection expenses and an increase in regulatory commission expense related to docket 2820-WR-107. Depreciation expense for all units decreased \$95,000 – a decrease of approximately \$51,000 for the Water Unit and a decrease of approximately \$44,000 for the Sewerage Unit - or 1.6%.

Operating income for 2021 increased 32.8% or approximately \$1.07 million. Nonoperating revenues increased 119.3% or approximately \$811,000 due to increased grant revenue of \$1.067 million, decreased net investment income of \$428,000 and increased other miscellaneous revenues of \$9,000; nonoperating expenses increased approximately \$65,000 due to increases in property losses and amortization of non-utility property.

For 2022, the increase in net position of \$7.46 million is approximately \$2.47 million more than the previous year's increase of \$5.00 million or an increase of 49.4%. This is attributable to an increase in infrastructure donations from developers, lead service line replacement grants, assessments and impact fees, decreases in transfers out to the City of Kenosha and nonoperating expenses and decreases in operating income and net investment income. The increase in net position attributable to the Water, Sewerage and Household Hazardous Waste Units were approximately \$7.04 million, \$491,000 and \$24,000, respectively.

For 2021, the increase in net position of \$5.00 million is approximately \$0.61 million more than the previous year's increase of \$4.39 million or an increase of 12.2%. This is attributable to an increase in both operating income and nonoperating income and decreases in assessments, impact fees and infrastructure donations from developers. The increase in net position attributable

to the Water, Sewerage and Household Hazardous Waste Units were approximately \$3.00 million, \$1.95 million and \$33,000, respectively.

Capital Assets and Debt Administration

Capital Assets Changes in Capital Assets

	Balance <u>Jan. 1, 2022</u>	<u>Additions</u>	<u>Deletions</u>	Balance <u>Dec. 31, 2022</u>
Capital assets not being depreciated:				
Land and land improvements	\$ 3,494,252	\$ -	\$ -	\$ 3,494,252
Construction in progress	3,909,519	8,056,977	8,780,280	3,186,216
Total capital assets not being depreciated	<u>7,403,771</u>	<u>8,056,977</u>	<u>8,780,280</u>	<u>6,680,468</u>
Capital assets being depreciated:				
Revenue producing and service equipment:				
Wastewater collection system	1,788,565	-	-	1,788,565
Production pumping	4,455,632	-	55,751	4,399,881
Collection system pumping	9,525,646	1,017,667	17,919	10,525,394
Production purification	15,200,397	4,554,267	10,410,682	9,343,982
Wastewater treatment and disposal	30,696,200	-	20,652	30,675,548
Total revenue producing and service equipment	<u>61,666,440</u>	<u>5,571,934</u>	<u>10,505,004</u>	<u>56,733,370</u>
Buildings and structures:				
Production intake	3,473,832	-	-	3,473,832
Wastewater collection system	83,541,535	684,365	-	84,225,900
Production pumping	3,770,698	-	-	3,770,698
Collection system pumping	12,102,298	-	-	12,102,298
Production purification	8,527,402	-	-	8,527,402
Wastewater treatment and disposal	11,730,520	56,880	7,812	11,779,588
Transmission and distribution	92,069,437	6,051,244	597,191	97,523,490
General plant	3,147,100	18,069	21,346	3,143,823
Total buildings and structures	<u>218,362,822</u>	<u>6,810,558</u>	<u>626,349</u>	<u>224,547,031</u>
Office furnishings, shop equipment and other:				
General equipment	10,992,472	985,486	496,094	11,481,864
Engineering equipment	515,258	184,649	94,239	605,668
Total office furnishings, shop equipment and other	<u>11,507,730</u>	<u>1,170,135</u>	<u>590,333</u>	<u>12,087,532</u>
Total capital assets being depreciated	<u>291,536,992</u>	<u>13,552,627</u>	<u>11,721,686</u>	<u>293,367,933</u>
Total accumulated depreciation	<u>132,263,846</u>	<u>7,159,084</u>	<u>11,574,153</u>	<u>127,848,777</u>
Total capital assets being depreciated, net	<u>159,273,146</u>	<u>6,393,543</u>	<u>147,533</u>	<u>165,519,156</u>
Total capital assets, net	<u>\$ 166,676,917</u>	<u>\$14,450,520</u>	<u>\$ 8,927,813</u>	<u>\$ 172,199,624</u>

The Utility had combined investment in capital assets of \$293.3 million at the end of 2022. Construction in progress decreased \$0.72 million. Accumulated depreciation totaled approximately \$127.8 million resulting in a net book value of \$172.2 million. In 2022, the Utility recorded combined depreciation expense of approximately \$7.16 million. More detailed information about capital assets may be found in the supplemental information section report – Schedule of Capital Assets – for the Water, Sewerage, and Hazardous Waste Units as well as in Note 4 to the financial statements.

Long-Term Obligations

The Utility had no long-term debt outstanding as of December 31, 2022.

Detailed schedules concerning other long-term obligations activity may be found in note 5 to the audited financial statements.

Long-Term Obligation Activity

	Balance			Balance	Due Within
	Jan. 1, 2022	Additions	Deletions	Dec. 31, 2022	One Year
Worker's compensation accrued liability	\$ 5,798	\$ 11,805	\$ -	\$ 17,603	\$ -
Other post employment benefits	3,558,774	-	563,244	2,995,530	174,789
Accrued compensated absences	582,180	138,069	130,967	589,282	114,894
	<u>\$ 4,146,752</u>	<u>\$ 149,874</u>	<u>\$ 694,211</u>	<u>\$ 3,602,415</u>	<u>\$ 289,683</u>

	Balance			Balance	Due Within
	Jan. 1, 2021	Additions	Deletions	Dec. 31, 2021	One Year
Bonds, loans and advances payable:					
Worker's compensation accrued liability	1,949	3,849	-	5,798	-
Other post employment benefits	3,080,538	600,613	122,377	3,558,774	122,377
Accrued compensated absences	572,241	155,734	145,795	582,180	106,628
	<u>\$ 3,654,728</u>	<u>\$ 760,196</u>	<u>\$ 268,172</u>	<u>\$ 4,146,752</u>	<u>\$ 229,005</u>

Economic Factors and the Utility's Future

The utility, in its continuing commitment to provide a safe water supply to our customers has undertaken a multi-year project to replace all Utility-owned lead water services at Utility expense. In order to encourage the replacement of privately-owned lead water services, the Utility filed docket 2820-LS-100 with the Public Service Commission of Wisconsin to create a grant and loan program to assist with replacement of privately-owned lead water services; this request was approved on August 31, 2018.

The Utility replaced or abandoned 320 Utility-owned lead water services during 2022; property owners replaced more than 370 privately-owned lead water services during 2022. The Utility estimates that there are 8,000 Utility-owned lead water services and up to 3,700 privately-owned water services that may contain lead.

The Board of Water Commissioners approved an 8% sewer rate increase effective for service on and after January 1, 2023. The increase was necessitated by the need to fund replacement of wastewater treatment equipment as well as increased operational costs.

The Utility applied to the State of Wisconsin Department of Natural Resources for monies from the State of Wisconsin Save Drinking Water Lead Service Line Principal Forgiven Assistance Program. The Utility has approval to apply for additional monies for the 2023 construction season. Commercial, public and industrial privately-owned lead water service line replacements will still be eligible for grants and loans as outlined in docket 2820-LS-100.

There are no restrictions, commitments, or other limitations that would significantly affect the availability of fund resources for future use.

Contacting the Utility's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the Utility's finances and to demonstrate the Utility's accountability for the money it receives. If you have questions about this report or need additional information, please contact the Kenosha Water Utility, Director of Business Services, 4401 Green Bay Road, Kenosha, Wisconsin 53144.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha)

Statements of Net Position

December 31, 2022 and 2021

Assets	2022	2021 (Restated)
Current assets:		
Cash and cash equivalents	\$ 11,735,957	\$ 8,573,375
Investments	8,355,544	22,625,543
Restricted cash - Storm Water Utility collections	383,528	392,060
Due from City of Kenosha	65	103
Accounts receivable	4,747,883	4,254,112
Unbilled revenue	2,795,892	2,577,184
Inventories	886,740	591,456
Leases receivable	105,628	109,478
Other current assets	330,695	184,193
Total current assets	29,341,932	39,307,504
Noncurrent assets:		
Investments	19,268,214	10,072,660
Other assets		
Special Assessments	153,421	171,479
Unbilled assessments	4,771,884	4,593,362
Regulatory asset	556,890	576,345
Pension asset - Wisconsin Retirement System	4,642,816	3,647,403
Leases receivable	3,376,004	3,481,633
Capital assets:		
Capital assets not being depreciated:		
Land and land improvements	3,494,252	3,494,252
Construction in progress	3,186,216	3,909,519
Capital assets being depreciated:		
Revenue producing and service equipment	56,733,370	61,666,440
Buildings and structures	224,547,031	218,362,822
Office furnishings, shop equipment, and other	12,087,532	11,507,730
Less accumulated depreciation	(127,848,777)	(132,263,846)
Total capital assets, net of accumulated depreciation	172,199,624	166,676,917
Total noncurrent assets	204,968,853	189,219,799
Total assets	234,310,785	228,527,303
Deferred Outflows of Resources		
Deferred pension resources	8,799,378	5,800,062
Deferred OPEB resources	620,979	789,841
Total deferred outflows of resources	9,420,357	6,589,903
Liabilities		
Current liabilities:		
Accounts payable	1,200,755	1,385,568
Accrued property taxes	2,022,797	2,202,348
Current portion of accrued compensated absences	114,894	106,628
Current portion of net other postemployment benefit obligations	174,789	122,377
Due to City of Kenosha	705,869	1,368,878
Due to City of Kenosha - Storm Water Utility collections	383,528	392,060
Other current liabilities	914,307	1,435,728
Total current liabilities	5,516,939	7,013,587
Noncurrent liabilities:		
Long-term portion of accrued compensated absences	474,388	475,552
Worker's compensation accrued liability	17,603	5,798
Other postemployment benefits	2,820,741	3,436,397
Total noncurrent liabilities	3,312,732	3,917,747
Total liabilities	8,829,671	10,931,334
Deferred Inflows of Resources		
Deferred pension resources	10,929,580	7,988,057
Deferred lease resources	3,481,632	3,591,111
Deferred OPEB resources	695,385	181,529
Total deferred inflows of resources	15,106,597	11,760,697
Net Position		
Invested in capital assets, net of related debt	172,199,624	166,676,917
Restricted for pension	4,642,816	3,647,403
Unrestricted	42,952,434	42,100,855
Total net position	\$ 219,794,874	\$ 212,425,175

The accompanying notes are an integral part of the financial statements.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha)

Statements of Revenues, Expenses and Changes in Fund Net Position

Years ended December 31, 2022 and 2021

	2022	2021 (Restated)
Operating revenues:		
Charges for services	\$ 25,684,822	\$ 25,079,343
Miscellaneous	4,592,198	4,288,725
Total operating revenues	30,277,020	29,368,068
Operating expenses:		
General and administrative	4,264,803	4,507,289
Operations and maintenance	15,583,395	14,817,130
Depreciation	7,159,084	5,792,989
Total operating expenses	27,007,282	25,117,408
Operating income	3,269,738	4,250,660
Nonoperating revenues (expenses):		
Net investment income (loss)	(478,360)	116,541
Lead service line replacement grants	2,456,264	1,165,581
Miscellaneous	40,181	(24,178)
Total nonoperating revenue (expenses)	2,018,085	1,257,944
Increase in net position before capital contributions and transfers	5,287,823	5,508,604
Capital contributions	4,104,673	1,599,370
Transfers out	(2,022,797)	(2,202,348)
Increase in net position	7,369,699	4,905,626
Net position at beginning of year, as restated	212,425,175	207,519,549
Net position at end of year	\$ 219,794,874	\$ 212,425,175

The accompanying notes are an integral part of the financial statements.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha)
Statements of Cash Flows
Years ended December 31, 2022 and 2021

	2022	Restated 2021
Cash flows from operating activities:		
Receipts from customers	\$ 29,335,657	\$ 29,669,667
Payments to suppliers	(16,752,988)	(15,232,012)
Payments to employees	(5,179,626)	(5,425,674)
City of Kenosha Storm Water Utility collections	7,051,275	6,977,002
Remittance of City of Kenosha Storm Water Utility collections	(7,059,808)	(6,963,491)
Net cash provided by operating activities	7,394,510	9,025,492
Cash flows from noncapital financing activities:		
Miscellaneous receipts (expenses)	2,496,446	1,141,403
Transfer to City of Kenosha	(2,202,348)	(2,320,600)
Net cash provided by (used in) noncapital financing activities	294,098	(1,179,197)
Cash flows from capital and related financing activities:		
Acquisition and construction of capital assets	(9,407,695)	(6,214,350)
Lease payments received	109,478	115,156
Special assessments collected (purchased)	(152,258)	309,668
Grant proceeds	-	1,188
Impact fees and contributions collected	750,059	649,239
Customer deposits for construction	(509,925)	1,399,977
Proceeds on disposal of capital assets	115,001	50,890
Net cash used in capital and related financing activities	(9,095,340)	(3,688,232)
Cash flows from investing activities:		
Sale of investments	22,127,674	28,041,155
Purchase of investments	(17,551,098)	(31,598,202)
Interest and dividends received, net of fees	(15,794)	119,166
Net cash provided by (used in) investing activities	4,560,782	(3,437,881)
Net increase in cash and cash equivalents	3,154,050	720,182
Cash and cash equivalents – beginning of year	8,965,435	8,245,253
Cash and cash equivalents – end of year	\$ 12,119,485	\$ 8,965,435
Reconciliation of cash and cash equivalents to the statement of net assets:		
Cash and cash equivalents	\$ 11,735,957	\$ 8,573,375
Restricted cash and cash equivalents	383,528	392,060
Total cash and cash equivalents	\$ 12,119,485	\$ 8,965,435
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 3,269,738	\$ 4,250,660
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation expense	7,159,084	5,792,989
Amortization of regulatory asset	19,455	19,455
Loss (gain) on disposal of capital assets	(34,484)	74,756
Changes in assets and liabilities:		
Accounts receivable	(493,771)	300,594
Unbilled revenues	(218,708)	37,494
Inventories	(295,284)	(19,821)
Other current assets	(119,404)	78,667
Accounts payable	(184,813)	622,196
Compensated absences	7,102	9,939
Worker's compensation accrued liability	11,805	3,849
Pension benefits	(995,413)	(1,876,253)
Deferred outflows of resources related to pensions	(2,999,316)	(1,878,158)
Deferred outflows of resources related to OPEB	168,862	(319,228)
Other post employment benefits	(563,244)	478,236
Deferred inflows of resources related to pensions	2,941,523	2,678,126
Deferred inflows of resources related to OPEB	513,856	(14,896)
Deferred inflows of resources related to leases	(109,479)	(115,156)
Payable to City of Kenosha	(671,503)	(1,095,457)
Other current liabilities	(11,496)	(2,500)
Total adjustments	4,124,772	4,774,832
Net cash provided by operating activities	\$ 7,394,510	\$ 9,025,492
Contributions of capital assets from developers, including assessments and impact fees	\$ 3,429,176	\$ 1,046,298

The accompanying notes are an integral part of the financial statements.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)
NOTES TO BASIC FINANCIAL STATEMENTS
December 31, 2022 and 2021

(1) Summary of Significant Accounting Policies

Nature of Business

The City of Kenosha Water Utility (Utility) is an enterprise fund of the City of Kenosha, Wisconsin (City) and is comprised of three units: Water, Sewerage, and Household Hazardous Waste. The Utility is governed by the City of Kenosha Board of Water Commissioners (Board) consisting of six members appointed by the Mayor of the City of Kenosha.

These financial statements present only the City of Kenosha Water Utility and are not intended to present the financial position and results of operations of the City of Kenosha, Wisconsin in conformity with accounting principles generally accepted in the United States of America.

The Water Unit operates, maintains, and constructs the City's water system. Services are financed primarily by user charges. The Water Unit charges rates and operates under service rules established by the Public Service Commission of Wisconsin (PSCW). Accounting records of the Water Unit are maintained in accordance with the Uniform System of Accounts prescribed by the PSCW.

The Sewerage Unit operates, maintains, and constructs the City's sewage collection and treatment system. Services are financed primarily by user charges. Service rates and rules are established by the Board.

The Household Hazardous Waste Unit collects, stores, and disposes of residential household hazardous waste. Services are financed primarily by user charges. Service rates and rules are established by the Board.

Measurement Focus, Basis of Accounting, and Basis of Presentation

The accounting policies of the Utility conform to U.S. generally accepted accounting principles (GAAP) for enterprise funds as formulated by the Governmental Accounting Standards Board. The accounts of the Utility, which are organized as an enterprise fund, are used to account for the Utility's activities that are financed and operated in a manner similar to a private business enterprise. Accordingly, the Utility maintains its records on the full accrual basis of accounting. Revenues from operations, investments, and other sources are recorded when earned. Expenses (including depreciation and amortization) of providing services to the public are accrued when incurred.

Nonexchange transactions, in which the Utility receives value without directly giving equal value in return, include grants and contributions. On an accrual basis, revenue from grants and contributions is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, and expenditure requirements, in which the resources are provided to the Utility on a reimbursement basis.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)
NOTES TO BASIC FINANCIAL STATEMENTS
December 31, 2022 and 2021

(1) Summary of Significant Accounting Policies (Continued)

Cash and Cash Equivalents

Cash and cash equivalents, including restricted cash and cash equivalents, are considered to have original maturities of three months or less from the date of purchase.

Receivables/Payables

Transactions between the Utility and other funds of the City that are representative of lending/borrowing arrangements outstanding at year end are referred to as advance to/from the municipality. All other outstanding balances between the Utility and other funds of the City are reported as due to/from other funds.

The Utility has the right under Wisconsin statutes to place special assessments and delinquent water and sewerage bills on the tax roll for collection. As such, no allowance for uncollectible customer accounts is considered necessary.

Materials and Supplies

Inventories of materials and supplies are generally used for construction, operation, and maintenance work, and are not for resale. They are valued at the lower of cost or market utilizing the average cost method and charged to construction and expense when used.

Restricted Assets

Amounts collected for the Storm Water Utility, which are due to the City, are considered restricted.

The Pension Asset – Wisconsin Retirement System represents the Utility’s allocation of the City’s proportionate share of the overfunded status of the Wisconsin Retirement System. These assets are held by the Wisconsin Retirement System in trust and their use is limited to the settlement of pension related obligations.

When both restricted and unrestricted resources are available for use, the Utility’s policy is to use restricted resources first, then unrestricted resources as they are needed.

Other Current Assets

Other current assets include the current portion of special assessments receivable, interest receivable and prepaid expenses.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(1) Summary of Significant Accounting Policies (Continued)

Investments

Investment of Utility funds is restricted by Wisconsin Statutes to:

- Time deposits in any credit union, bank, savings bank, trust company, or savings and loan association authorized to transact business in the state which matures in three years or less.
- Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, local professional baseball park district, local professional football stadium district, local cultural arts district or the University of Wisconsin Hospitals and Clinics Authority.
- Bonds or securities issued or guaranteed by the federal government.
- The Wisconsin Local Government Investment Pool.
- Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- Repurchase agreements with public depositories, with certain conditions.

Investments, other than US Treasury Notes with original maturities of less than one year, are reported at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. Adjustments necessary to report investments at fair value are recorded in the statement of revenues, expenses and change in net position as increases or decreases in investment income. U.S. Treasury notes with original maturities of less than one year are carried at amortized cost. Non-negotiable Certificates of Deposit are deposits reported at cost and are not subject to fair value measurement.

Special Assessments and Unbilled Assessments

Unbilled assessments represent assessments that have been levied upon properties within the City that are not currently connected to the Utility system. This balance also includes assessments levied on properties outside the boundaries of the City which are not collectible until and unless the property connects to the Utility system or is attached to the City. Amounts reported as special assessments represent amounts levied that are currently payable.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)
NOTES TO BASIC FINANCIAL STATEMENTS
December 31, 2022 and 2021

(1) Summary of Significant Accounting Policies (Continued)

Leases

The Utility is a lessor for a noncancellable lease of a equipment. The Water Utility recognizes a lease receivable and a deferred inflow of resources in the financial statements.

At the commencement of a lease, the Utility initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the Water Utility determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The Water Utility uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The Utility monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)

NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(1) Summary of Significant Accounting Policies (Continued)

Capital Assets

Capital assets are defined by the Utility as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Capital assets are recorded at cost or the fair market value at the time of contribution to the Utility. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Interest incurred during the construction phase is expensed in the year incurred.

Capital assets are depreciated using the straight-line method over the following useful lives:

	Useful life (years)
Water unit:	
Production intake	31-58
Production pumping	22-31
Production purification	16-31
Transmission and distribution	18-77
General plant and equipment	5-17
Sewerage unit:	
Collection system	20-100
Collection system pumping	20-31
Treatment and disposal	15-50
Engineering equipment	5-17
General plant and equipment	5-50
Household hazardous waste unit:	
Structures and improvements	25
Equipment	12

Compensated Absences

Vacation

The Utility compensates all employees upon termination for unused vacation earned in the current year. Employees may carry-over up to two weeks of unused vacation into the next calendar year to be used by June 30 of that year; any unused vacation carry-over not used by June 30 is forfeited.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(1) Summary of Significant Accounting Policies (Continued)

Compensated Absences (Continued)

Sick Leave

Utility employees are entitled to sick leave at a rate of one day per month of full-time service. Sick leave is paid upon normal retirement or disability up to a maximum of 66 days. Terminated employees are not compensated for unused sick leave. The balance sheets of the Water and Sewerage Units contain a liability for estimated accrued sick leave and associated fringe benefits.

Other Postemployment Benefits (OPEB) Retiree Health Insurance

The City provides post-retirement health care benefits to full-time employees. Regularly appointed full-time employees retiring under the provisions of the Wisconsin Retirement System (WRS) with greater than or equal to fifteen years of service and who attained the age of sixty at the time of retirement, or regularly appointed full-time employees retiring under the provisions of the WRS with greater than or equal to eight years of service but less than fifteen years of service and who attained the age of sixty-two at the time of retirement, may retain City health insurance for themselves and their spouses and eligible dependents until the retiree becomes eligible for other paid health insurance, becomes eligible for Medicare, or until the retiree attains the age of sixty-five, whichever occurs first.

Other Postemployment Benefits (OPEB) Retiree Life Insurance

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(1) Summary of Significant Accounting Policies (Continued)

Net Position Classifications

The difference between all other elements in a statement of financial position is net position. Net position is displayed in three components:

- a. Net investment in capital assets – Consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position. Unspent related debt proceeds or deferred inflows of resources is excluded from the calculation of net investment in capital assets.
- b. Restricted net position – Consists of restricted assets reduced by liabilities related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported.
- c. Unrestricted net position – The net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

Long-term Obligations

Long-term debt and other obligations are reported as Utility liabilities. Long-term debt is reported net of any premium or discount. Issuance costs are reported as expenses in the year incurred.

Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (benefit), information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

Charges for Services

Billings for water and sewerage services are issued monthly to high-consumption users and bi-monthly to all other customers. Hazardous waste charges are billed bimonthly to all residential customers. Revenues are recognized on the accrual basis and include amounts for service rendered but not billed.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(1) Summary of Significant Accounting Policies (Continued)

Classification of Revenues

The Utility has classified its revenues and expenses as either operating or nonoperating. Operating revenues and expenses arise from activities that have the characteristics of exchange transactions, including providing water, sewerage, and hazardous waste services. Nonoperating revenues and expenses arise from activities that have the characteristics of nonexchange transactions, such as those related grants and contributions. Investment activities are also classified as nonoperating.

Taxes

The Water Unit records an annual payment in lieu of taxes (PILOT) based on the value of its plant and materials and supplies inventory using the current assessment ratio and local and school portion of the mill rate. Municipal utilities are exempt from federal and state income taxes. A portion of the payment is allocated to the Sewerage Unit. The payment is recorded as a transfer out to the City's General Fund.

Use of Estimates

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities and the reported amounts of revenues and expenses. Actual results could differ from those estimates.

New Accounting Pronouncements

In June 2017, the GASB issued GASB Statement No. 87, *Leases*, which modifies the guidance regarding the classification, accounting and financial reporting of leases. The Utility implemented the requirements of this standard beginning with the year ending December 31, 2022. The adoption of this statement resulted in the restatement 2021 impacted balances as described in Note 15.

In May 2019, the GASB issued GASB Statement No. 91, *Conduit Debt Obligations*, which addresses certain accounting and financial reporting aspects of conduit debt obligations. The Utility implemented the requirements of this standard beginning with the year ended December 31, 2021. The adoption of this standard had no impact on previously reported net position.

In January 2020, the GASB issued GASB Statement No. 92, *Omnibus 2020*, which addresses a variety of accounting and financial report items, including specific item related to OPEB reporting and asset retirement obligations. This statement is effective for reporting periods beginning after June 15, 2021. The adoption of this standard had no impact on previously reported net position.

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(1) Summary of Significant Accounting Policies (Continued)

New Accounting Pronouncements (Continued)

In March 2020, the GASB issued GASB Statement No. 93, *Replacement of Interbank Offer Rates*, which addresses the use of future interbank offer rates. This statement is effective for reporting periods beginning after June 15, 2021. The adoption of this standard had no impact on previously reported net position.

In May 2019, the GASB issued GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, which addresses accounting and financial reporting of public-private and public-public partnership and availability payment arrangements. This statement is effective for reporting periods beginning after June 15, 2022. The impact of this standard on the Utility's financial statements is not yet determined.

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, which addresses accounting and financial reporting subscription-based information technology arrangements for government end users. This statement is effective for reporting periods beginning after June 15, 2022. The impact of this standard on the Utility's financial statements is not yet determined.

In June 2020, the GASB issued GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, which addresses accounting and financial reporting for deferred compensation plans that meet the requirements of IRS Code Section 457. This statement is effective for reporting periods beginning after June 15, 2021. The adoption of this standard had no impact on previously reported net position.

In October 2021, the GASB issued GASB Statement No. 98, *The Annual Comprehensive Financial Report*, which updated the naming of the Annual Comprehensive Financial Report. The Utility implemented the requirements of this standard beginning with the year ended December 31, 2021. The adoption of this standard had no impact on previously reported net position.

In April 2022, the GASB issued GASB Statement no. 99, *Omnibus 2022*, which address various aspects of financial account and reporting including, but not limited to, certain aspects of reporting related to derivatives instruments, leases, and the use of LIBOR. This statement has various effective dates for different items addressed beginning its issuance date through reporting periods ending after June 15, 2023. The impact of this standard on the Utility's financial statements is not determined.

In June 2022, the GASB issued GASB Statement no. 100, *Accounting Changes and Error Corrections – An Amendment of GASB Statement No. 62*, which address financial statement report for correction of errors and changes in accounting policies. This statement is effective for reporting periods beginning after June 15, 2023. The impact of this standard on the Utility's financial statements is not yet determined.

In June 2022, the GASB issued GASB Statement no. 101, *Compensated Absences*, which provides guidance for the measurement and recognition of compensated absences. This statement is effective for reporting periods beginning after June 15, 2023. The impact of this standard on the Utility's financial statements is not yet determined.

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(2) Cash and Investments

The Utility, as an enterprise fund of the City, maintains separate cash and investment accounts at the same financial institutions utilized by the City. A summary of cash and investments as of December 31, 2022 and 2021 are as follows:

	2022	2021
Cash on hand	\$ 2,200	\$ 2,200
Demand deposits	11,711,147	8,963,235
U.S. Treasury notes	27,379,675	26,290,557
Certificates of deposit	-	689,199
Bonds	650,221	5,718,447
Total cash, cash equivalents and investments	\$ 39,743,243	\$ 41,663,638
Reconciliation to the financial statement:		
Current assets:		
Cash and cash equivalents	\$ 11,735,957	\$ 8,573,375
Investments	8,355,544	22,625,543
Restricted cash - Storm Water Utility collections	383,528	392,060
Noncurrent assets:		
Investments	19,268,214	10,072,660
Total cash, cash equivalents and investments	\$ 39,743,243	\$ 41,663,638

Investment Policy

The Utility's investments are made in accordance with the Utility's investment policy which is similar to the City of Kenosha's investment policies and the Wisconsin Statutes. A summary of authorized investments is included in Note 1.

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(2) Cash and Investments (Continued)

Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a financial institution failure, the Utility's deposits may not be returned. Deposits of governmental entities held by an official custodian in banks located in the same state as the governmental entity are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for time and savings deposits and \$250,000 for demand deposits per financial institution. Deposits are also insured for \$400,000 by the State Deposit Guarantee Fund. The investment policies require collateralization of deposits at financial institutions when the total amount of such deposits exceeds the insured limits. Federal depository insurance and the State of Wisconsin Guarantee Fund insurance apply to all municipal accounts, and accordingly, the amount of insured funds is not determinable for the Utility alone.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the Utility. The Utility does not have a formal policy addressing this type of investment risk.

As of December 31, 2022 and 2021, the Utility was exposed to credit risk with investments in the following:

Investment Type	2022 Fair Value	2021 Fair Value	Moody's Rating
Corporate Bonds	\$ -	\$ 1,046,543	Aaa
Corporate Bonds	650,221	680,269	Aa3
Corporate Bonds	-	3,323,523	Aa2
Corporate Bonds	-	668,112	A1
Total Fair Value of Investments subject to credit risk	<u>\$ 650,221</u>	<u>\$ 5,718,447</u>	

Interest Rate Risk

Interest rate risk is the risk that the fair value of investments will decrease as a result of an increase in interest rates. As of December 31, 2022, the Utility's investments are U.S. Treasury notes and corporate bonds with maturities of less than two years as follows:

Investment Type	Carrying Value	Less than 1	Investment maturities (in years)		
			1 to 5	6 to 10	More than 10
U.S. Treasury notes	\$ 27,379,675	\$ 23,122,242	\$ 4,257,433	\$ -	\$ -
Corporate Bonds	650,221	650,221	-	-	-
Total Fair Value of Investments	<u>\$ 28,029,896</u>	<u>\$ 23,772,463</u>	<u>\$ 4,257,433</u>	<u>\$ -</u>	<u>\$ -</u>

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(2) Cash and Investments (Continued)

As of December 31, 2021, the Utility's investments were in U.S. Treasury notes and corporate bonds with maturities of less than two years as follows:

Investment Type	Carrying Value	Less than 1	Investment maturities (in years)		
			1 to 5	6 to 10	More than 10
U.S. Treasury notes	\$ 26,290,556	\$ 16,881,735	\$ 9,408,821	\$ -	\$ -
Corporate Bonds	5,718,447	5,038,178	680,269	-	-
Total Fair Value of Investments	\$ 32,009,003	\$ 21,919,913	\$ 10,089,090	\$ -	\$ -

Fair Value Measurements

The Utility uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The Utility follows an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the Utility has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy.

The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument.

Financial assets and liabilities recorded on the combined statements of financial position are categorized based on the inputs to the valuation techniques as follows:

Level 1 – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.

Level 2 – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

Level 3 – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions about the assumptions market participants and would use in pricing the asset.

The Utility has the following assets that are subject to fair value measurements as of December 31, 2022:

	Fair Value	Level 1	Level 2	Level 3	Exempted from Disclosure
Corporate bonds	\$ 650,221	\$ -	\$ 650,221	\$ -	\$ -
U.S. Treasury notes	27,379,675	-	4,257,433	-	23,122,242
Total Fair Value of Investments	\$ 28,029,896	\$ -	\$ 4,907,654	\$ -	\$ 23,122,242

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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(2) Cash and Investments (Continued)

Fair Value Measurements (continued)

The Utility had the following assets that were subject to fair value measurements as of December 31, 2021:

	Fair Value	Level 1	Level 2	Level 3	Exempted from Disclosure
Corporate bonds	\$ 5,718,447	\$ -	\$ 5,718,447	\$ -	\$ -
U.S. Treasury notes	26,290,556	-	9,408,821	-	16,881,735
Total Fair Value of Investments	<u>\$ 32,009,003</u>	<u>\$ -</u>	<u>\$ 15,127,268</u>	<u>\$ -</u>	<u>\$ 16,881,735</u>

(3) Restricted Assets

Restricted assets have been established in accordance with the requirements of debt agreements, pension restrictions, and City policies as follows:

	2022			
	Water Unit	Sewer Unit	Household Hazardous Waste Unit	Total
Restricted for Storm Water Utility collections due to the City of Kenosha	\$ -	\$ 383,528	\$ -	\$ 383,528
Total restricted assets	<u>\$ -</u>	<u>\$ 383,528</u>	<u>\$ -</u>	<u>\$ 383,528</u>
Restricted cash and cash equivalents	\$ -	\$ 383,528	\$ -	\$ 383,528
Total restricted assets	<u>\$ -</u>	<u>\$ 383,528</u>	<u>\$ -</u>	<u>\$ 383,528</u>

	2021			
	Water Unit	Sewer Unit	Household Hazardous Waste Unit	Total
Restricted for Storm Water Utility collections due to the City of Kenosha	\$ -	\$ 392,060	\$ -	\$ 392,060
Total restricted assets	<u>\$ -</u>	<u>\$ 392,060</u>	<u>\$ -</u>	<u>\$ 392,060</u>
Restricted cash and cash equivalents	\$ -	\$ 392,060	\$ -	\$ 392,060
Total restricted assets	<u>\$ -</u>	<u>\$ 392,060</u>	<u>\$ -</u>	<u>\$ 392,060</u>

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(4) Capital Assets

Capital asset activity for the year ended December 31, 2022 was as follows:

	Balance January 1, 2022	Additions	Deletions	Balance December 31, 2022
Capital assets not being depreciated:				
Land and land improvements	\$ 3,494,252	\$ -	\$ -	\$ 3,494,252
Construction in progress	3,909,519	8,056,977	8,780,280	3,186,216
Total capital assets not being depreciated	<u>7,403,771</u>	<u>8,056,977</u>	<u>8,780,280</u>	<u>6,680,468</u>
Capital assets being depreciated:				
Revenue producing and service equipment	61,666,440	5,571,934	10,505,004	56,733,370
Buildings and structures	218,362,822	6,810,558	626,349	224,547,031
Office furnishings, shop equipment, and other	11,507,730	1,103,119	523,317	12,087,532
Total capital assets being depreciated	<u>291,536,992</u>	<u>13,485,611</u>	<u>11,654,670</u>	<u>293,367,933</u>
Less accumulated depreciation:				
Revenue producing and service equipment	51,062,039	2,535,187	10,495,761	43,101,465
Buildings and structures	74,457,368	3,959,360	597,542	77,819,186
Office furnishings, shop equipment, and other	6,744,439	664,537	480,850	6,928,126
Total accumulated depreciation	<u>132,263,846</u>	<u>7,159,084</u>	<u>11,574,153</u>	<u>127,848,777</u>
Total capital assets being depreciated, net	<u>159,273,146</u>	<u>6,326,527</u>	<u>80,517</u>	<u>165,519,156</u>
Total capital assets, net	<u>\$ 166,676,917</u>	<u>\$ 14,383,504</u>	<u>\$ 8,860,797</u>	<u>\$ 172,199,624</u>

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(4) Capital Assets (Continued)

Capital asset activity for the year ended December 31, 2021 was as follows:

	Balance January 1, 2021	Additions	Deletions	Balance December 31, 2021
Capital assets not being depreciated:				
Land and land improvements	\$ 2,247,888	\$ 1,246,364	\$ -	\$ 3,494,252
Construction in progress	4,581,383	4,948,663	5,620,527	3,909,519
Total capital assets not being depreciated	<u>6,829,271</u>	<u>6,195,027</u>	<u>5,620,527</u>	<u>7,403,771</u>
Capital assets being depreciated:				
Revenue producing and service equipment	61,515,866	186,260	35,686	61,666,440
Buildings and structures	212,969,592	5,704,799	311,569	218,362,822
Office furnishings, shop equipment, and other	11,095,217	697,734	285,221	11,507,730
Total capital assets being depreciated	<u>285,580,675</u>	<u>6,588,793</u>	<u>632,476</u>	<u>291,536,992</u>
Less accumulated depreciation:				
Revenue producing and service equipment	49,690,726	1,405,369	34,056	51,062,039
Buildings and structures	70,885,595	3,819,025	247,252	74,457,368
Office furnishings, shop equipment, and other	6,401,366	568,595	225,522	6,744,439
Total accumulated depreciation	<u>126,977,687</u>	<u>5,792,989</u>	<u>506,830</u>	<u>132,263,846</u>
Total capital assets being depreciated, net	<u>158,602,988</u>	<u>795,804</u>	<u>125,646</u>	<u>159,273,146</u>
Total capital assets, net	<u>\$ 165,432,259</u>	<u>\$ 6,990,831</u>	<u>\$ 5,746,173</u>	<u>\$ 166,676,917</u>

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(5) Long-term Obligations

Long-term obligation activity for the year ended December 31, 2022 was as follows:

Issue	Interest rate	Balance January 1, 2022	Additions	Deletions	Balance December 31, 2022	Due within one year
Worker's compensation accrued liability	N/A	\$ 5,798	\$ 11,805	\$ -	\$ 17,603	\$ -
Other post employment benefits	N/A	3,558,774	-	563,244	2,995,530	174,789
Accrued Compensated Absences	N/A	582,180	33,297	26,194	589,283	114,894
Total		<u>\$ 4,146,752</u>	<u>\$ 45,102</u>	<u>\$ 589,438</u>	<u>\$ 3,602,416</u>	<u>\$ 289,683</u>

Long-term debt activity for the year ended December 31, 2021 was as follows:

Issue	Interest rate	Balance January 1, 2021	Additions	Deletions	Balance December 31, 2021	Due within one year
Worker's compensation accrued liability	N/A	\$ 1,949	\$ 3,849	\$ -	\$ 5,798	\$ -
Other post employment benefits	N/A	3,080,538	600,613	122,377	3,558,774	122,377
Accrued Compensated Absences	N/A	572,241	56,381	46,442	582,180	106,628
Total		<u>\$ 3,654,728</u>	<u>\$ 660,843</u>	<u>\$ 168,819</u>	<u>\$ 4,146,752</u>	<u>\$ 229,005</u>

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(7) Lease Receivables

The Utility, acting as lessor, leases several cellular antenna sites under long-term, noncancelable lease agreements. The leases expire at various dates with renewal options through October 2066. During the years ended December 31, 2022 and 2021, the Utility recognized \$201,197 and \$137,791 in 2022 and \$205,076 and \$142,223 in 2021 in lease revenue and interest revenue, respectively, pursuant to these contracts.

Year ended December 31	Total Lease Receivable		
	Principal	Interest	Total
2023	\$ 105,628	\$ 133,638	\$ 239,266
2024	113,619	129,390	243,009
2025	130,182	124,672	254,854
2026	97,634	120,122	217,756
2027	104,122	116,204	220,326
2028 - 2032	369,286	531,558	900,844
2033 - 2037	486,029	453,606	939,635
2038 - 2042	639,899	338,206	978,105
2043 - 2047	429,881	229,248	659,129
2048 - 2052	351,703	160,960	512,663
2053 - 2057	171,099	111,133	282,232
2058 - 2062	240,302	71,304	311,606
2063 - 2066	242,248	18,341	260,589
Totals	\$ 3,481,632	\$ 2,538,382	\$ 6,020,014

(8) Pensions

General Information about the Pension Plan

Plan description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>

CITY OF KENOSHA WATER UTILITY
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December 31, 2022 and 2021

(8) Pensions (Continued)

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits provided

Employees who retire at or after age 65 (54 for protective occupations, 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may withdraw either received employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(8) Pensions (Continued)

Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2012	(7.0)	(7.0)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Starting January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

The Kenosha Water Utility participates in the Plan as part of the City of Kenosha. The City has determined that Kenosha Water Utility's allocation of the City's proportional share of participation in the Pension to be 10.73% and 10.91% for the year ended December 31, 2022 and 2021, respectively.

During the reporting period for the years ended December 31, 2022 and 2021, the WRS recognized contributions from the City of Kenosha including \$427,983 and \$431,318 of contributions from the Kenosha Water Utility, respectively.

CITY OF KENOSHA WATER UTILITY
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 NOTES TO BASIC FINANCIAL STATEMENTS
 December 31, 2022 and 2021

(8) Pensions (Continued)

Contribution rates as of December 31, 2022 are:

Employee Category	Employee	Employer
General (including teachers, executives & elected officials)	6.50%	6.50%
Protective with Social Security	6.50%	12.00%
Protective without Social Security	6.50%	16.40%

Contribution rates as of December 31, 2021 are:

Employee Category	Employee	Employer
General (including teachers, executives & elected officials)	6.75%	6.75%
Protective with Social Security	6.75%	11.75%
Protective without Social Security	6.75%	16.35%

Pension Assets, Pension Expense (Benefit), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2022, the Utility reported an asset of \$4,642,816 for its allocation of the City of Kenosha's proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2021, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2020, rolled forward to December 31, 2021. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. The Utility's allocation of the City's proportion was determined by the City. At December 31, 2021, the Utility's allocated proportion was 0.05760186%, which was a decrease of 0.00082072% from its proportion measured as of December 31, 2020.

At December 31, 2021, the Utility reported an asset of \$3,647,403 for its allocation of the City of Kenosha's proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2019, rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. The Utility's allocation of the City's proportion was determined by the City. At December 31, 2020, the Utility's allocated proportion was 0.05842258%, which was an increase of 0.00349396% from its proportion measured as of December 31, 2019.

CITY OF KENOSHA WATER UTILITY
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 NOTES TO BASIC FINANCIAL STATEMENTS
 December 31, 2022 and 2021

(8) Pensions (Continued)

Pension Assets, Pension Expense (Benefit), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2022, the Utility recognized pension expense of (\$625,222).

For the year ended December 31, 2021, the Utility recognized pension expense of (\$644,969).

At December 31, 2022, the Utility reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 7,500,235	\$ 540,848
Changes in assumptions	866,191	-
Net differences between projected and actual earnings on pension plan investments	-	10,386,365
Changes in proportion and differences between employer contributions and proportionate share of contributions	4,969	2,367
Employer contributions subsequent to the measurement date	427,983	-
Total	\$ 8,799,378	\$ 10,929,580

\$427,983 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ended December 31	Net Outflows/(Inflows) of Resources
2023	(\$ 216,271)
2024	(1,257,502)
2025	(553,097)
2026	(531,315)

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)
 NOTES TO BASIC FINANCIAL STATEMENTS
 December 31, 2022 and 2021

(8) Pensions (Continued)

Pension Assets, Pension Expense (Benefit), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021, the Utility reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 5,278,912	\$ 1,137,068
Changes in assumptions	82,730	-
Net differences between projected and actual earnings on pension plan investments	-	6,847,702
Changes in proportion and differences between employer contributions and proportionate share of contributions	7,102	3,287
Employer contributions subsequent to the measurement date	431,318	-
Total	\$ 5,800,062	\$ 7,988,057

Actuarial assumptions.

The total pension asset in the December 31, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2020
Measurement Date of Net Pension Liability (Asset):	December 31, 2021
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases	
Wage Inflation:	3.0%
Seniority/Merit:	0.1% - 5.6%
Inflation:	3.0%
Seniority/Merit:	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Post-retirement Adjustments*:	1.7%

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

CITY OF KENOSHA WATER UTILITY
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 December 31, 2022 and 2021

(8) Pensions (Continued)

Actuarial assumptions (continued)

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the total pension liability (asset) changed from the prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, price inflation, mortality and separation rates. The total pension asset for December 31, 2021 is based upon a roll-forward of the asset calculated from the December 31, 2020 actuarial valuation.

The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2019
Measurement Date of Net Pension Liability (Asset):	December 31, 2020
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.0%
Discount Rate:	7.0%
Salary Increases	
Inflation:	3.0%
Seniority/Merit:	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table
Post-retirement Adjustments*:	1.9%

** No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The total pension liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the December 31, 2019 actuarial valuation.

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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(8) Pensions (Continued)

Long-term expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following tables:

**Asset Allocation Targets and Expected Returns
as of December 31, 2021**

<u>Core Fund Asset Class</u>	Asset Allocation %	Long-Term	Long-Term
		Expected Nominal Rate of Return %	Expected Real Rate of Return %
Global Equities	52	6.8	4.2
Fixed Income	25	4.3	1.8
Inflation Sensitive	19	2.7	0.2
Real Estate	7	5.6	3
Private Equity/Debt	12	9.7	7
Total Core Fund	115	6.6	4
<u>Variable Fund Asset Class</u>			
U.S. Equities	70	6.3	3.7
International Equities	30	7.2	4.6
Total Variable Fund	100	6.8	4.2

Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

**Asset Allocation Targets and Expected Returns
as of December 31, 2020**

<u>Core Fund Asset Class</u>	Asset Allocation %	Long-Term	Long-Term
		Expected Nominal Rate of Return %	Expected Real Rate of Return %
Global Equities	51	7.2	4.7
Fixed Income	25	3.2	0.8
Inflation Sensitive Assets	16	2.0	(0.4)
Real Estate	8	5.6	3.1
Private Equity/Debt	11	10.2	7.6
Multi-Asset	4	5.8	3.3
Total Core Fund	115	6.6	4.1
<u>Variable Fund Asset Class</u>			
U.S. Equities	70	6.6	4.1
International Equities	30	7.4	4.9
Total Variable Fund	100	7.1	4.6

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.4%

Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

CITY OF KENOSHA WATER UTILITY
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(8) Pensions (Continued)

Single Discount rate

A single discount rate of 6.8% was used to measure the total pension liability (asset), as opposed to a discount rate of 7.0% for the prior year. This single discount rate was based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 1.84% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2021. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Utility's allocation of the City's proportionate share of the net pension liability (asset) to changes in the discount rate. For the year ended December 31, 2022, the following presents the Utility's allocation of the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.8 percent, as well as what the Utility's allocation of the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.8 percent) or 1-percentage-point higher (7.8 percent) than the current rate:

	1% Decrease to Discount Rate (5.8%)	Current Discount Rate (6.8%)	1% Increase to Discount Rate (7.8%)
Water Utility's allocation of the City's proportionate share of the net pension liability (asset)	\$ 3,294,407	\$ (4,642,816)	\$ (10,356,140)

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December 31, 2022 and 2021

(8) Pensions (Continued)

Single Discount rate (Continued)

For the year ended December 31, 2021, the following presents the Utility’s allocation of the City’s proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the Utility’s allocation of the City’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease to Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase to Discount Rate (8.00%)
Water Utility's allocation of the City's proportionate share of the net pension liability (asset)	\$ 3,471,822	\$ (3,647,403)	\$ (6,505,179)

Pension plan fiduciary net position. Detailed information about the pension plan’s fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>

Payables to the pension plan

The Utility’s share of the City’s payable to WRS as of December 31, 2022 and 2021, were \$38,817 and \$40,091, respectively.

(9) Other Postemployment Benefits – Health Insurance

The Utility participates in a single-employer defined benefit health care plan (“the Retiree Health Plan”) administered by the City of Kenosha. The plan provides health insurance benefits for eligible retirees, their spouses and eligible dependents through the City’s group health insurance plan, which covers both active and retired members. Benefit provisions are established through personnel policy guidelines or past practice and state that eligible retirees, their spouses and eligible dependents receive healthcare insurance based on the following criteria:

- Regularly appointed full-time employees retiring under the provisions of the Wisconsin Retirement System (WRS) with greater than or equal to fifteen years of service may retain City health insurance, the full premium cost being paid by the City, from the first month following the retiree’s sixtieth birthday, for a maximum of five years, or until the retiree becomes eligible for other paid health insurance, becomes eligible for Medicare, or until the retiree attains the age of sixty-five, whichever occurs first.
- Regularly appointed full-time employees retiring under the provisions of the WRS with greater than or equal to eight years of service but less than fifteen years of service may retain City health insurance, the full premium cost being paid by the City, from the first month following the retiree’s sixty-second birthday, for a maximum of three years, or until the retiree becomes eligible for other paid health insurance, becomes eligible for Medicare, or until the retiree attains the age of sixty-five, whichever occurs first.

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(9) Other Postemployment Benefits – Health Insurance (Continued)

No assets are accumulated in a trust that meets the criteria of paragraph 4 of the GASB Statement No. 75.

Benefit provisions are established through personnel policies and generally result in the employer paying 100% of the health care costs – less plan deductibles and co-pays – as outlined above. Benefit provisions may be amended through changes in personnel policy guidelines by action of the City's Common Council. There is no contribution requirement since the Utility pays 100% of health care costs less plan deductibles and co-pays.

Employees covered by benefit terms. At December 31, 2022 and 2021, the following employees were covered by the benefit terms:

	<u>2022</u>	<u>2021</u>
Active employees	88	85
Retirees	7	8
Total	95	93

Total OPEB Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB. For the year ended December 31, 2022, the valuation date is December 31, 2022; the measurement date is December 31, 2021. For the year ended December 31, 2021, the valuation date and measurement date is December 31, 2021. The measurement date is the date as of which the total OPEB liability is determined.

The total OPEB liability for the year ended December 31, 2022 of \$2,377,482 was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions, and was then projected backward to the measurement date. The total OPEB liability for the year ended December 31, 2021 of \$2,858,256, was determined by an actuarial valuation date calculated based on the discount rate and actuarial assumptions.

For the years ended December 31, 2022 and 2021, the Utility recognized OPEB expense of \$119,473 and \$144,113, respectively, of which \$60,464 and \$40,057, respectively, relate to the Health Insurance plan.

At December 31, 2022, the Utility reported deferred inflows of resources and deferred outflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 177,362	\$ 312,232
Changes in assumptions	95,058	250,096
Employer contributions subsequent to the measurement date	132,748	-
Total	\$ 405,168	\$ 562,328

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 NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(9) Other Postemployment Benefits – Health Insurance (Continued)

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to other postemployment benefits will be recognized in OPEB expense as follows:

<u>Year ended December 31</u>	<u>Net Outflows/Inflows of Resources</u>
2023	(\$ 22,828)
2024	(\$ 22,828)
2025	(\$ 25,151)
2026	(\$ 23,707)
2027	(\$ 26,820)
Thereafter	(\$ 168,574)

At December 31, 2021, the Utility reported deferred inflows of resources and deferred outflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 215,422	\$ -
Changes in assumptions	114,989	97,182
Employer contributions subsequent to the measurement date	<u>150,850</u>	<u>-</u>
Total	<u>\$ 481,261</u>	<u>\$ 97,182</u>

Actuarial assumptions and other inputs. The total OPEB liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

For the year ended:	<u>December 31, 2022</u>	<u>December 31, 2021</u>
Valuation date	December 31, 2022	December 31, 2020
Measurement date	December 31, 2021	December 31, 2020
Discount rate	2.06%	2.12%
Healthcare cost trend	3.70% - 6.70%	3.70% - 6.20%
Salary increases including inflation	WRS; see "Actuarial Assumptions" for details	WRS; see "Actuarial Assumptions" for details
Mortality	WRS; see "Actuarial Assumptions" for details	WRS; see "Actuarial Assumptions" for details
Actuarial cost method	Entry Age Normal	Entry Age Normal

The discount rate is based on the yield or index rate for 20-Year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

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NOTES TO BASIC FINANCIAL STATEMENTS
December 31, 2022 and 2021

(9) Other Postemployment Benefits – Health Insurance (Continued)

For the year ended December 31, 2022, mortality rates were based on the following criteria:

Pre-retirement: This assumption applies to death while in service. Rates are based on the 2020 WRS Experience Table for Active Employees as the base table and projected with mortality improvements using 100% of the fully generational MP-2021 projection scale from a base year of 2010.

Post-retirement: This assumption applies to death of participants after retirement. Rates are based on the 2020 WRS Experience Table for Healthy Retirees as the base table and projected with mortality improvements using 100% of the fully generational MP-2021 projection scale from a base year of 2010.

Post-disability: This assumption applies to death after disablement. Rates are based on the 2020 WRS Experience Table for Disabled Retirees as the base table and projected with mortality improvements using 100% of the fully generational MP-2021 projection scale from a base year of 2010.

For the year ended December 31, 2021, mortality rates were based on the following criteria:

Pre-retirement: This assumption applies to death while in service. Rates are based on the Wisconsin 2018 Mortality table (multiplied by 50% for males and females) as the base table and project future improvements with 2018 generational improvement scale (multiplied by 60%), as adopted by the Employee Trust Fund (ETF) Board in connection with the 2015-2017 Experience Study performed by the actuary for the Wisconsin Retirement System.

Post-retirement: This assumption applies to death of participants after retirement. Rates are based on the 2018 Mortality Table as the base table and project future improvements with 2018 generational improvement scale (multiplied by 60%), as adopted by the ETF Board in connection with the 2015-2017 Experience Study performed by the actuary for the Wisconsin Retirement System.

Post-disability: This assumption applies to death after disablement. Rates are based on the 2015-2017 Experience Study performed by the actuary for the Wisconsin Retirement System as the base table and project future improvements with 2018 generational improvement scale (multiplied by 60%), as adopted by the ETF Board in connection with the 2015-2017 Experience Study performed by the actuary for the Wisconsin Retirement System.

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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(9) Other Postemployment Benefits – Health Insurance (Continued)

Changes in Total OPEB Liability

	Increase (Decrease) Total OPEB Liability 2022	Increase (Decrease) Total OPEB Liability 2021
Changes in Total OPEB Liability		
Beginning of Year Balances	\$ 2,858,256	\$ 2,597,622
Changes for the year:		
Service Cost	224,580	199,784
Interest on total OPEB liability	63,011	74,984
Effect of economic/demographic gains or losses	(351,755)	-
Effect of assumptions changes or inputs	(194,209)	108,243
Benefit payments	(222,401)	(122,377)
End of Year Balances	\$ 2,377,482	\$ 2,858,256

Changes of assumptions and other inputs reflect a change in the:

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the City of Kenosha Water Utility, calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate.

	2022		
	1% Decrease 1.06%	Discount Rate 2.06%	1% Increase 3.06%
	Total OPEB liability	\$ 2,522,036	\$ 2,377,482

	2021		
	1% Decrease 1.12%	Discount Rate 2.12%	1% Increase 3.12%
	Total OPEB liability	\$ 3,039,103	\$ 2,858,256

Sensitivity of the total OPEB liability to changes in healthcare cost trend rate. The following presents the total OPEB liability of the City of Kenosha Water Utility, calculated using the current healthcare cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current trend rate.

	2022		
	1% Decrease	Trend Rate	1% Increase
Total OPEB liability	\$ 2,154,424	\$ 2,377,482	\$ 2,640,185

	2021		
	1% Decrease	Trend Rate	1% Increase
Total OPEB liability	\$ 2,563,081	\$ 2,858,256	\$ 3,208,977

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(10) Other Postemployment Benefits – Life Insurance

General Information about the Other Post-Employment Benefits – Life Insurance

Plan Description

The Local Retiree Life Insurance Fund (LRLIF) is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

OPEB Plan Fiduciary Net Position

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Benefits Provided

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

Contributions

The Group Insurance Board approves contribution rates annually based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member’s working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2022 are:

Coverage Type	Employer Contribution
50% Post Retirement Coverage	40% of employee contribution
25% Post Retirement Coverage	20% of employee contribution

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(10) Other Postemployment Benefits – Life Insurance (Continued)

Contributions (continued)

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2022 are listed below:

Life Insurance Employee Contribution Rates	
For the year ended December 31, 2022	
Attained Age	Basic
Under 30	\$ 0.05
30-34	0.06
35-39	0.07
40-44	0.08
45-49	0.12
50-54	0.22
55-59	0.39
60-64	0.49
65-69	0.57

During the reporting period ending December 31, 2022 and 2021, LRLIF recognized contributions from the City of Kenosha including \$2,140 and \$2,539 of contributions from the Kenosha Water Utility.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At December 31, 2022, the Utility reported a liability of \$618,048 for its allocation of the City of Kenosha's proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2021 rolled forward to December 31, 2021. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net OPEB liability was based on the City's share of contributions to the OPEB plan relative to contributions of all participating employers. The Utility's allocation of the City's proportion was determined by the City. At December 31, 2021, the Utility's allocated proportion was 0.10457018%, which was a decrease of 0.00883854% from its proportion measured as of December 31, 2020.

For the year ended December 31, 2022, the Utility recognized OPEB expense of \$119,473 of which \$59,009 relates to the Local Retiree Life Insurance.

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(10) Other Postemployment Benefits – Life Insurance (Continued)

At December 31, 2021, the Utility reported a liability of \$700,518 for its allocation of the City of Kenosha's proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2020 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net OPEB liability was based on the City's share of contributions to the OPEB plan relative to contributions of all participating employers. The Utility's allocation of the City's proportion was determined by the City. At December 31, 2020, the Utility's allocated proportion was 0.12735014%, which was an increase of 0.01394142% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the Utility recognized OPEB expense of \$144,113 of which \$104,056 related to the Local Retiree Life Insurance Fund.

At December 31, 2022, the Utility reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 31,440
Changes in assumptions	186,734	29,957
Net differences between projected and actual earnings on OPEB plan investments	8,041	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	21,036	71,660
Total	\$ 215,811	\$ 133,057

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended December 31	Net Outflows/Inflows of Resources
2023	\$ 22,478
2024	21,545
2025	18,764
2026	24,918
2027	6,044
Thereafter	(10,995)

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS
 December 31, 2022 and 2021

(10) Other Postemployment Benefits – Life Insurance (Continued)

At December 31, 2021, the Utility reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 33,426
Changes in assumptions	272,511	48,065
Net differences between projected and actual earnings on OPEB plan investments	10,199	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	25,870	2,856
Total	\$ 308,580	\$ 84,347

Actuarial assumptions. The total OPEB liability in the January 1, 2021 actuarial valuations was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	January 1, 2021
Measurement Date	December 31, 2021
	January 1, 2018 - December 31, 2020;
Experience Study	Published November 19, 2021
Actuarial Cost Method	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield	2.06%
Long-term Expected Rate of Return	4.25%
Discount rate	2.17%
Salary increases:	
Inflation	3.00%
Seniority/Merit	0.1% - 5.6%
Mortality	2020 WRS Experience Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the Total OPEB Liability changed from the prior year, including the price inflation, mortality and separation rates. The Total OPEB Liability for December 31, 2021 is based upon a roll-forward of the liability calculated from the January 1, 2021 actuarial valuation.

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(10) Other Postemployment Benefits – Life Insurance (Continued)

The total OPEB liability in the January 1, 2020 actuarial valuations was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	January 1, 2020
Measurement Date	December 31, 2020
Actuarial Cost Method	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield	2.12%
Long-term Expected Rate of Return	4.25%
Discount rate	2.25%
Salary increases:	
Inflation	3.00%
Seniority/Merit	0.1% - 5.6%
Mortality	Wisconsin 2018 Mortality Table

Long-term Expected Return on Plan Assets. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A-Bonds (as proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Asset Allocation Targets and Expected Returns
As of December 31, 2021

<u>Asset Class</u>	<u>Index</u>	<u>Target Allocation</u>	<u>Long-Term Expected Geometric Real Rate of Return</u>
US Intermediate Credit bonds	Bloomberg US Interm Credit	45%	1.68%
US Long Credit bonds	Bloomberg US Long Credit	5%	1.82%
US Mortgages	Bloomberg US MBS	50%	1.94%
Inflation			2.30%
Long-Term Expected Rate of Return			4.25%

CITY OF KENOSHA WATER UTILITY
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NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(10) Other Postemployment Benefits – Life Insurance (Continued)

The long-term expected rate of return remained unchanged from the prior year at 4.25%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The expected inflation rate increased from 2.20% as of December 31, 2020 to 2.30% as of December 31, 2021.

Asset Allocation Targets and Expected Returns
as of December 31, 2020

<u>Asset Class</u>	<u>Index</u>	<u>Target Allocation</u>	<u>Long-Term Expected Geometric Real Rate of Return</u>
US Credit bonds	Barclays Credit	50%	1.47%
US Mortgages	Barclays MBS	50%	0.82%
Inflation			2.20%
Long-Term Expected Rate of Return			4.25%

Single Discount Rate. A single discount rate of 2.17% was used to measure the Total OPEB Liability for the current year, as opposed to a discount rate of 2.25% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 2.12% as of December 31, 2020 to 2.06% as of December 31, 2021. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payments to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)

NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2022 and 2021

(10) Other Postemployment Benefits – Life Insurance (Continued)

Sensitivity of the Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate. For the year ended December 31, 2022, the following presents the Utility's allocation of the City's proportionate share of the net OPEB liability calculated using the discount rate of 2.17 percent as well as what the Utility's allocation of the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.17 percent) or 1-percentage-point higher (3.17 percent) than the current rate:

	1% Decrease to Discount Rate (1.17%)	Current Discount Rate (2.17%)	1% Increase to Discount Rate (3.17%)
Water Utility's allocation of the City's proportionate share of the net OPEB liability	\$ 838,469	\$ 618,048	\$ 452,191

For the year ended December 31, 2021, the following presents the Utility's allocation of the City's proportionate share of the net OPEB liability calculated using the discount rate of 2.25 percent as well as what the Utility's allocation of the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.25 percent) or 1-percentage-point higher (3.25 percent) than the current rate:

	1% Decrease to Discount Rate (1.25%)	Current Discount Rate (2.25%)	1% Increase to Discount Rate (3.25%)
Water Utility's allocation of the City's proportionate share of the net OPEB liability	\$ 952,904	\$ 700,518	\$ 509,645

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)
NOTES TO BASIC FINANCIAL STATEMENTS
December 31, 2022 and 2021

(11) Risk Management

The Utility is exposed to various risks of loss related to theft of, damage to, or destruction of assets, torts, errors and omissions, workers' compensation, and health care of its employees. The Utility purchases commercial insurance to insure its assets and protect against liability claims. Settled liability and property damage claims have not exceeded the commercial insurance coverage in the last five years. The Utility, in conjunction with the City, is self-insured for workers' compensation and health insurance. The City purchases stop loss insurance to limit risk exposures.

For liability and errors and omissions insurance, the City, including the Utility, is a participant in the Wisconsin Municipal Insurance Commission (WMIC). The WMIC is an intergovernmental cooperation commission created by contract under Section 66.0301 of the Wisconsin Statutes in August 1987 for the purpose of facilitating the organization, establishment, and capitalization of the Cities and Villages Mutual Insurance Company (CVMIC) and has approximately fifty municipalities as members. CVMIC is a municipal mutual insurance company established on September 19, 1987 under Section 611.23 of the Wisconsin Statutes. CVMIC provides liability and worker's compensation insurance coverage. Separately issued financial statements for CVMIC may be obtained from CVMIC at 9898 W. Bluemound Road, Wauwatosa, WI 53226-4319.

For liability and errors and omissions insurance claims, the uninsured risk of loss is \$125,000 per incident and \$500,000 in the aggregate for a policy year.

The participation of the City, and its related funding for capitalization, is accounted in an internal service fund in the financial statements of the City. See the City's financial statements for additional information on the City's participation in the public entity risk pools as a whole.

(12) Basis for Existing Rates

Water Unit

Rates were approved by the PCSW on January 11, 2022 and placed into effect by the Utility for service on and after February 1, 2022. The new rates were designed to provide a 4.90% return on rate base calculated on estimated utility plant in service and operating revenue and expense for the test year 2021.

Sewerage Unit

On November 17, 2014, the Board of Water Commissioners approved a rate adjustment for sewerage service, industrial waste discharge permit and miscellaneous services that was placed into effect on June 1, 2015. On October 24, 2022, the Board of Water Commissioners approved a rate adjustment for sewerage service, industrial waste discharge permit and miscellaneous services that was placed into effect January 1, 2023.

Household Hazardous Waste Unit

Rates were approved by the Board of Water Commissioners on November 27, 2006, and placed into effect January 1, 2007.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)
NOTES TO BASIC FINANCIAL STATEMENTS
December 31, 2022 and 2021

(13) Commitments and Contingencies

At December 31, 2022, the Utility had outstanding purchase commitments for contracts of approximately \$479,977 for water main relays and lead service line replacement, \$371,210 for sanitary sewer lining and \$585,115 for sewerage lift station improvements.

At December 31, 2021, the Utility had outstanding purchase commitments for contracts of approximately \$265,115 for water main relays and lead service line replacement and \$2,768,988 for installation of micromembrane filters at the Water Production plant.

From time to time, the Utility becomes a party to claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Utility's attorney that the likelihood is remote that any such claim or proceedings will have a material adverse effect on the Utility's financial position or results of operations.

(14) Subsequent Events

On February 27, 2023, the Board of Water Commissioners (the Board) awarded contracts to Viking Painting, LLC for 67th Street Elevated Storage Tank Painting (contract 2023-01-PROD) in the amount of \$368,400 and Mid City Corporation for KWU 2023 Water Main Relay Package #1 (contract 2023-02-W) in the amount of \$687,050. On March 13, 2023, the Board awarded contracts to Willkomm Excavating & Grading, Inc. for KWU Water Main Relay Package #2 (contract 2023-03-W) in the amount of \$418,906 and A. W. Oakes & Son, Inc. for KWU 2023 Water Main Relay Package #3 (contract 2023-04-W) in the amount of \$377,482.50. On March 27, 2023, contracts were awarded by the Board to Genesis Excavators, Inc. for KWU Water Main Relay Package #4 (contract 2023-05-W) in the amount of \$697,735 and to Globe Contractors, Inc. for KWU 2023 Water Main Relay Package #5 (contract 2023-06-W) in the amount of \$508,215. On April 24, 2023, the Board awarded contracts to Visu-Sewer, Inc. for KWU 2023 Sanitary Sewer Lining Package (contract 2023-07-S) in the amount of \$400,455.45 and Globe Contractors, Inc. for STH 158 Water Main Relocation (contract 2023-08-W) in the amount of \$1,063,474.

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)
 NOTES TO BASIC FINANCIAL STATEMENTS
 December 31, 2022 and 2021

(15) Restatement of Net Position

During the year ended December 31, 2022, beginning net position of the Utility was restated for the implementation of GASB Statement No. 87, *Leases*, to record the impact of recording right-to-use lease assets and related lease liabilities and the lease receivable and deferred inflows related to leases.

The impacted balances within statement of Net Position for the year ended December 31, 2021 have been restated for the impact of the restatements noted above. The details of the restatement are as follows:

		Balances Previously Reported	Adoption of GASB Statement No. 87- <i>Leases</i>	Restated Balances
Assets:				
Leases Receivable, Current Portion	\$	-	\$ 109,478	\$ 109,478
Leases Receivable, Long-Term Portion		-	3,481,633	3,481,633
Deferred Inflow of Resources:				
Deferred Lease Resources		-	3,591,111	3,591,111

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)
 REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF UTILITY'S ALLOCATION OF THE CITY'S PROPORTIONATE
 SHARE OF THE NET PENSION LIABILITY
 Wisconsin Retirement System
 Last 10 Measurement Periods*

	Year Ended December 31,				
	2021	2020	2019	2018	2017
Utility's allocation of the City of Kenosha's proportion of the net pension liability (asset)	0.057602%	0.058423%	0.054929%	0.055235%	0.054994%
Utility's allocation of the City of Kenosha's proportionate share of the net pension liability (asset)	\$ (4,642,816)	\$ (3,647,403)	\$ (1,771,150)	\$ 1,965,081	\$ (1,632,829)
Utility's covered - employee payroll	\$ 6,391,622	\$ 6,590,312	\$ 6,359,033	\$ 6,151,776	\$ 5,548,927
Plan fiduciary net position as a percentage of the total pension liability (asset)	106.02%	105.26%	102.96%	96.45%	102.93%
Utility's allocation of the City of Kenosha's proportion of the net pension liability (asset) as a percentage of covered payroll	72.64%	55.34%	27.85%	31.94%	29.43%
	<u>2016</u>	<u>2015</u>	<u>2014</u>		
Utility's allocation of the City of Kenosha's proportion of the net pension liability (asset)	0.051306%	0.049152%	0.048513%		
Utility's allocation of the City of Kenosha's proportionate share of the net pension liability (asset)	\$ 422,883	\$ 784,947	\$ (1,191,602)		
Utility's covered - employee payroll	\$ 5,284,234	\$ 5,124,588	\$ 4,980,993		
Plan fiduciary net position as a percentage of the total pension liability (asset)	99.12%	98.20%	102.74%		
Utility's allocation of the City of Kenosha's proportion of the net pension liability (asset) as a percentage of covered payroll	8.00%	15.32%	23.92%		

* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. The schedules above are intended to show information for ten years; additional years' information will be displayed as it becomes available.

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)
 REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF KENOSHA WATER UTILITY CONTRIBUTIONS
 Wisconsin Retirement System
 Last 10 Fiscal Years*

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Contractually required contributions	\$ 427,983	\$ 431,318	\$ 420,249	\$ 416,664	\$ 411,989
Contributions in relation to the					
contractually required contributions	\$ (427,983)	\$ (431,318)	\$ (420,249)	\$ (416,664)	\$ (411,989)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Utility's covered - employee payroll	\$6,580,970	\$6,391,622	\$6,225,704	\$6,359,033	\$6,151,776
Contributions as a percentage of					
covered employee payroll	6.50%	6.75%	6.75%	6.55%	6.70%
	<u>2017</u>	<u>2016</u>	<u>2015</u>		
Contractually required contributions	\$ 377,256	\$ 349,144	\$ 347,298		
Contributions in relation to the					
contractually required contributions	\$ (377,256)	\$ (349,144)	\$ (347,298)		
Contribution deficiency (excess)	\$ -	\$ -	\$ -		
Utility's covered - employee payroll	\$5,548,927	\$5,284,234	\$5,124,588		
Contributions as a percentage of					
covered employee payroll	6.80%	6.61%	6.78%		

* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. The schedules above are intended to show information for ten years; additional years' information will be displayed as it becomes available.

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)
 REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the Utility's
 Total OPEB Health Insurance Liability and Related Ratios
 Last 10 Fiscal Years*

Total OPEB Liability	2022	2021	2020	2019	2018
Service cost	\$ 224,580	\$ 199,784	\$ 167,622	\$ 179,948	\$ 163,766
Interest on total OPEB liability	63,011	74,984	94,869	77,233	78,078
Changes in benefit terms	-	-	-	-	-
Effect of economic/demographic gains (losses)	(351,755)	-	291,542	-	-
Effect of assumption changes or inputs	(194,209)	108,243	(54,912)	(93,527)	44,077
Benefit payments	(222,401)	(122,377)	(94,550)	(71,000)	(173,000)
Net change in total OPEB liability	(480,774)	260,634	404,571	92,654	112,921
Total OPEB liability, beginning	2,858,256	2,597,622	2,193,051	2,100,397	1,987,476
Total OPEB liability, ending	<u>\$ 2,377,482</u>	<u>\$ 2,858,256</u>	<u>\$ 2,597,622</u>	<u>\$ 2,193,051</u>	<u>\$ 2,100,397</u>
Covered payroll	<u>\$ 6,580,970</u>	<u>\$ 6,391,622</u>	<u>\$ 6,339,891</u>	<u>\$ 6,359,033</u>	<u>\$ 6,151,776</u>
Total OPEB as a % of covered payroll	<u>36.13%</u>	<u>44.72%</u>	<u>40.97%</u>	<u>34.49%</u>	<u>34.14%</u>

*This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)
 REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF UTILITY'S ALLOCATION OF THE CITY'S PROPORTIONATE
 SHARE OF THE NET OPEB LIABILITY**
 Local Retiree Life Insurance Fund
 Last 10 Fiscal Years*

	2022	2021	2020	2019	2018
Utility's allocation of the City of Kenosha's proportion of the net OPEB liability	0.125249%	0.127350%	0.113409%	0.117653%	0.119026%
Utility's allocation of the City of Kenosha's proportionate share of the net OPEB liability	\$ 618,048	\$ 700,518	\$ 482,916	\$ 303,586	\$ 358,099
Utility's covered - employee payroll	\$ 6,264,543	\$ 6,590,312	\$ 6,234,543	\$ 6,350,960	\$ 5,005,386
Plan fiduciary net position as a percentage of the total OPEB liability	9.87%	10.63%	7.75%	4.78%	7.15%

SCHEDULE OF KENOSHA WATER UTILITY CONTRIBUTIONS
 Local Retiree Life Insurance Fund
 Last 10 Fiscal Years*

	2022	2021	2020	2019	2018
Contractually required contributions	\$ 2,140	\$ 2,539	\$ 2,050	\$ 2,267	\$ 2,260
Contributions in relation to the contractually required contributions	\$ 2,140	\$ 2,539	\$ 2,050	\$ 2,267	\$ 2,260
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Utility's covered - employee payroll	\$ 6,264,543	\$ 6,590,312	\$ 6,234,543	\$ 6,350,960	\$ 5,005,386
Contributions as a percentage of covered-employee payroll	0.03%	0.04%	0.03%	0.04%	0.05%

*This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of benefit terms. There were no changes of benefit terms for any participating employer in LRLIF.

Changes of benefit terms. There were no changes of benefit terms in the OPEB health insurance fund.

Changes of assumptions. WRS actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on the experience study conducted in 2021, actuarial assumptions used to develop Total Pension Liability changed, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates.

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

LRLIF actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on the experience study conducted in 2021, actuarial assumptions used to develop Total OPEB Liability changed, including the discount rate, wage inflation rate, and mortality and separation rates.

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- Lowering the price inflation rate from 2.5% to 2.4%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

The assumption changes that were used to measure the December 31, 2018 total OPEB liabilities, including the following:

- Lowering the long-term expected rate of return from 5.00% to 4.25%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

Health Insurance OPEB actuarial assumptions are based upon the most recent WRS experience study. The discount rate selected is in accordance with GASB 74/75. Based on the experience study conducted in 2021, actuarial assumptions used to develop Total OPEB Liability changed, including the discount rate, wage inflation rate, and mortality and separation rates. The expected claims were updated to reflect current plan provisions, premiums and recent claims experience while medical trend rates were updated to reflect anticipated experience under the most recent Getzen model application. The overall impact of the new assumptions is a decrease in the benefit obligations.

Health Insurance OPEB. No assets are accumulated in a trust that meets the criteria of paragraph 4 of the GASB Statement No. 75.

SUPPLEMENTARY INFORMATION

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha)

Combining Schedule of Net Position

December 31, 2022

Assets	Water unit	Sewerage unit	Household hazardous waste unit	Total
Current assets:				
Cash and cash equivalents	\$ (453,846)	\$ 11,717,063	\$ 472,740	\$ 11,735,957
Investments	6,210,633	2,144,911	-	8,355,544
Restricted cash - Storm Water Utility collections	-	383,528	-	383,528
Due from City of Kenosha	-	-	65	65
Accounts receivable	2,182,620	2,522,887	42,376	4,747,883
Unbilled revenue	1,761,196	1,013,816	20,880	2,795,892
Inventories	800,116	86,624	-	886,740
Leases receivable	105,628	-	-	105,628
Other current assets	181,570	149,125	-	330,695
Total current assets	10,787,917	18,017,954	536,061	29,341,932
Noncurrent assets:				
Investments	-	19,268,214	-	19,268,214
Advance to Water Unit	-	5,000,000	-	5,000,000
Other assets				
Special assessments	110,330	43,091	-	153,421
Unbilled assessments	2,733,382	2,038,502	-	4,771,884
Pension asset - Wisconsin Retirement System	2,286,730	2,332,332	23,754	4,642,816
Leases receivable	3,376,004	-	-	3,376,004
Regulatory asset	-	556,890	-	556,890
Capital assets:				
Capital assets not being depreciated:				
Land and land improvements	990,615	2,503,637	-	3,494,252
Construction in progress	2,581,180	605,036	-	3,186,216
Capital assets being depreciated:				
Revenue producing and service equipment	13,743,863	42,989,507	-	56,733,370
Buildings and structures	113,657,492	110,809,478	80,061	224,547,031
Office furnishings, shop equipment, and other	5,214,866	6,871,834	832	12,087,532
Less accumulated depreciation	(47,502,936)	(80,308,593)	(37,248)	(127,848,777)
Total capital assets, net of accumulated depreciation	88,685,080	83,470,899	43,645	172,199,624
Total noncurrent assets	97,191,526	112,709,928	67,399	209,968,853
Total assets	\$ 107,979,443	\$ 130,727,882	\$ 603,460	\$ 239,310,785
Deferred Outflows of Resources				
Deferred pension resources	\$ 4,259,798	\$ 4,502,679	\$ 36,901	\$ 8,799,378
Deferred OPEB resources	311,144	309,835	-	620,979
	\$ 4,570,942	\$ 4,812,514	\$ 36,901	\$ 9,420,357
Liabilities				
Current liabilities:				
Accounts payable	\$ 398,225	\$ 795,518	\$ 7,012	\$ 1,200,755
Accrued property taxes	2,022,797	-	-	2,022,797
Current portion of accrued compensated absences	46,360	68,534	-	114,894
Current portion of net other postemployment benefit obligations	116,538	58,251	-	174,789
Due to City of Kenosha	294,448	411,421	-	705,869
Due to City of Kenosha - Storm Water Utility collections	-	383,528	-	383,528
Other current liabilities	372,538	541,769	-	914,307
Total current liabilities	3,250,906	2,259,021	7,012	5,516,939
Noncurrent liabilities:				
Long-term portion of accrued compensated absences	203,071	271,317	-	474,388
Worker's compensation accrued liability	8,995	8,608	-	17,603
Other postemployment benefits	1,466,706	1,354,035	-	2,820,741
Advance from Sewerage Unit	5,000,000	-	-	5,000,000
Total noncurrent liabilities	6,678,772	1,633,960	-	8,312,732
Total liabilities	\$ 9,929,678	\$ 3,892,981	\$ 7,012	\$ 13,829,671
Deferred Inflows of Resources				
Deferred pension resources	\$ 5,318,300	\$ 5,564,190	\$ 47,090	\$ 10,929,580
Deferred lease resources	3,481,632	-	-	3,481,632
Deferred OPEB resources	357,392	337,993	-	695,385
Total inflows of resources	\$ 9,157,324	\$ 5,902,183	\$ 47,090	\$ 15,106,597
Net Position				
Invested in capital assets, net of related debt	\$ 88,685,080	\$ 83,470,899	\$ 43,645	\$ 172,199,624
Restricted for pension	2,286,730	2,332,332	23,754	4,642,816
Unrestricted	2,491,573	39,942,001	518,860	42,952,434
Total net position	\$ 93,463,383	\$ 125,745,232	\$ 586,259	\$ 219,794,874

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha)

Combining Schedule of Revenues, Expenses and Changes in Fund Net Position
Year ended December 31, 2022

	<u>Water unit</u>	<u>Sewerage unit</u>	<u>Household hazardous waste unit</u>	<u>Total</u>
Operating revenues:				
Charges for services	\$ 14,242,783	\$ 11,274,768	\$ 167,271	\$ 25,684,822
Miscellaneous	2,568,110	2,204,778	17,328	4,790,216
Total operating revenues	<u>16,810,893</u>	<u>13,479,546</u>	<u>184,599</u>	<u>30,475,038</u>
Operating expenses:				
General and administrative	1,831,361	2,631,460	-	4,462,821
Operations and maintenance	8,026,723	7,398,594	158,078	15,583,395
Depreciation	3,434,079	3,721,803	3,202	7,159,084
Total operating expenses	<u>13,292,163</u>	<u>13,751,857</u>	<u>161,280</u>	<u>27,205,300</u>
Operating income	<u>3,518,730</u>	<u>(272,311)</u>	<u>23,319</u>	<u>3,269,738</u>
Nonoperating revenues (expenses):				
Net investment loss	(7,985)	(295,946)	571	(303,360)
Interest expense	(175,000)	-	-	(175,000)
Lead service line replacement grant revenue	2,456,264	-	-	2,456,264
Miscellaneous	16,236	23,945	-	40,181
Total nonoperating revenue (expenses)	<u>2,289,515</u>	<u>(272,001)</u>	<u>571</u>	<u>2,018,085</u>
Increase in net position before capital contributions and transfers	5,808,245	(544,312)	23,890	5,287,823
Capital contributions	3,028,664	1,076,009	-	4,104,673
Transfers out	<u>(1,982,532)</u>	<u>(40,265)</u>	<u>-</u>	<u>(2,022,797)</u>
Increase in net position	6,854,377	491,432	23,890	7,369,699
Net position at beginning of year, restated	<u>86,609,006</u>	<u>125,253,800</u>	<u>562,369</u>	<u>212,425,175</u>
Net position at end of year	<u>\$ 93,463,383</u>	<u>\$ 125,745,232</u>	<u>\$ 586,259</u>	<u>\$ 219,794,874</u>

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha)

Schedule of Capital Assets
Water Unit

Year ended December 31, 2022

	Balance January 1, 2022	Additions	Deletions	Transfers/ Adjustments	Balance December 31, 2022
Capital assets not being depreciated:					
Land and land improvements	\$ 990,615	\$ -	\$ -	\$ -	\$ 990,615
Construction in progress	2,925,493	7,513,147	7,857,460	-	2,581,180
Total capital assets not being depreciated	<u>3,916,108</u>	<u>7,513,147</u>	<u>7,857,460</u>	<u>-</u>	<u>3,571,795</u>
Capital assets being depreciated:					
Revenue producing and service equipment	19,656,029	4,554,267	10,466,433	-	13,743,863
Buildings and structures	108,216,399	6,051,244	610,151	-	113,657,492
Office furnishings, shop equipment, and other	4,704,643	631,488	107,136	(14,129)	5,214,866
Total capital assets being depreciated	<u>132,577,071</u>	<u>11,236,999</u>	<u>11,183,720</u>	<u>(14,129)</u>	<u>132,616,221</u>
Less accumulated depreciation:					
Revenue producing and service equipment	18,357,693	890,344	10,457,190	-	8,790,847
Buildings and structures	33,636,310	2,235,018	581,344	-	35,289,984
Office furnishings, shop equipment, and other	3,232,660	308,717	119,272	-	3,422,105
Total accumulated depreciation	<u>55,226,663</u>	<u>3,434,079</u>	<u>11,157,806</u>	<u>-</u>	<u>47,502,936</u>
Total capital assets being depreciated, net	<u>77,350,408</u>	<u>7,802,920</u>	<u>25,914</u>	<u>(14,129)</u>	<u>85,113,285</u>
Total capital assets, net	<u>\$ 81,266,516</u>	<u>\$ 15,316,067</u>	<u>\$ 7,883,374</u>	<u>\$ (14,129)</u>	<u>\$ 88,685,080</u>

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

Water Unit

Schedules of Operating Revenues and Expenses

Years ended December 31, 2022 and 2021

	2022	2021
Operating revenues:		
Metered sales to general customers:		
Residential	\$ 6,247,296	\$ 6,031,582
Commercial	3,105,683	2,801,368
Industrial	1,040,474	901,488
Public	538,977	472,251
Total metered sales	10,932,430	10,206,689
Flat rate sales to general customers	15,365	15,546
Private fire protection	204,182	193,316
Public fire protection	1,667,325	1,365,338
Sales to other municipalities	3,294,988	2,949,557
Total sales of water	16,114,290	14,730,446
Penalties	143,745	136,561
Allocated services	147,318	144,400
Other	405,540	386,850
Total operating revenues	16,810,893	15,398,257
Operating expenses:		
Source of supply:		
Maintenance of lake intake	-	13,536
Miscellaneous	9,625	9,625
Total source of supply	9,625	23,161
Power and pumping:		
Operations:		
Supervision and engineering	133,132	133,065
Fuel and power purchased	906,689	873,346
Pumping labor and supplies	127,896	129,498
Miscellaneous	8,793	8,076
Maintenance:		
Structures and improvements	36,009	34,610
Power production equipment	16,487	8,099
Pumping equipment	189,370	105,450
Total power and pumping	1,418,376	1,292,144

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

Water Unit

Schedules of Operating Revenues and Expenses

Years ended December 31, 2022 and 2021

	2022	2021
Water treatment:		
Operations:		
Supervision and engineering	\$ 65,285	\$ 63,500
Labor and supplies	380,766	330,114
Chemicals	327,426	183,703
Structures and improvements	66,760	111,308
Treatment equipment	378,065	326,529
Miscellaneous	267,755	307,531
Total water treatment	1,486,057	1,322,685
Transmission and distribution:		
Operations:		
Supervision and engineering	237,498	202,295
Transmission and distribution lines	100,314	101,212
Meters	80,810	54,423
Customer installation	17,157	9,069
Customer installation - lead service line replacement	2,246,762	1,681,913
Labor and equipment	660,617	558,699
Maintenance:		
Supervision and engineering	19,465	23,112
Distribution reservoirs and standpipes	33,987	37,635
Mains	1,123,489	1,274,935
Services	434,557	252,889
Meters	83,456	69,561
Hydrants	74,553	153,812
Total transmission and distribution	5,112,665	4,419,555
Total operations and maintenance	8,026,723	7,057,545
General and administrative:		
Customer accounting and collecting:		
Meter reading	62,206	60,123
Customer records and collection	284,335	351,275
Total customer accounting and collecting	346,541	411,398

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)

Water Unit

Schedules of Operating Revenues and Expenses

Years ended December 31, 2022 and 2021

	<u>2022</u>	<u>2021</u>
Administrative:		
Executive and general office	\$ 314,796	\$ 288,128
Office supplies	20,983	14,267
Outside services	369,768	323,405
Casualty and property insurance	120,188	142,103
Employee benefits and insurance	625,347	641,531
Miscellaneous	17,940	17,914
Regulatory commission	15,798	238,719
Total administrative	<u>1,484,820</u>	<u>1,666,067</u>
Total general and administrative	1,831,361	2,077,465
Depreciation	<u>3,434,079</u>	<u>2,587,962</u>
Total operating expenses	<u>13,292,163</u>	<u>11,722,972</u>
Operating income	<u>\$ 3,518,730</u>	<u>\$ 3,675,285</u>

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

Water Unit

Water Tax Equivalent Calculation Schedules

Years ended December 31, 2022 and 2021

Local property taxes due to the City of Kenosha for the years ended December 31, 2022 and 2021 were computed in accordance with PSCW Rules 109.01 through 109.05 as follows:

	2022	2021
Gross book value – January 1:		
Plant and equipment	\$ 136,670,899	\$ 131,500,278
Materials and supplies	527,162	488,102
Total gross book value	137,198,061	131,988,380
Less plant outside municipal boundaries	(5,779,699)	(5,584,054)
Assessable plant	131,418,362	126,404,326
Assessment ratio	0.748914	0.821931
Assessed value of property	98,421,051	103,895,634
Local and school share of tax rate (per thousand)	20.552482	21.197692
Computed tax equivalent (floor = \$1,033,306)	\$ 2,022,797	\$ 2,202,348

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha)

Schedule of Capital Assets
Sewerage Unit

Year ended December 31, 2022

	<u>Balance January 1, 2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers/ Adjustments</u>	<u>Balance December 31, 2022</u>
Capital assets not being depreciated:					
Land and land improvements	\$ 2,503,637	\$ -	\$ -	\$ -	\$ 2,503,637
Construction in progress	984,026	543,830	922,820	-	605,036
Total capital assets not being depreciated	<u>3,487,663</u>	<u>543,830</u>	<u>922,820</u>	<u>-</u>	<u>3,108,673</u>
Capital assets being depreciated:					
Revenue producing and service equipment	42,010,411	1,017,667	38,571	-	42,989,507
Buildings and structures	110,066,362	759,314	16,198	-	110,809,478
Office furnishings, shop equipment, and other	6,802,255	471,631	416,181	14,129	6,871,834
Total capital assets being depreciated	<u>158,879,028</u>	<u>2,248,612</u>	<u>470,950</u>	<u>14,129</u>	<u>160,670,819</u>
Less accumulated depreciation:					
Revenue producing and service equipment	32,704,344	1,644,843	38,571	-	34,310,616
Buildings and structures	40,787,848	1,721,140	16,198	-	42,492,790
Office furnishings, shop equipment, and other	3,510,945	355,820	361,578	-	3,505,187
Total accumulated depreciation	<u>77,003,137</u>	<u>3,721,803</u>	<u>416,347</u>	<u>-</u>	<u>80,308,593</u>
Total capital assets being depreciated, net	<u>81,875,891</u>	<u>(1,473,191)</u>	<u>54,603</u>	<u>14,129</u>	<u>80,362,226</u>
Total capital assets, net	<u>\$ 85,363,554</u>	<u>\$ (929,361)</u>	<u>\$ 977,423</u>	<u>\$ 14,129</u>	<u>\$ 83,470,899</u>

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

Sewerage Unit

Schedules of Operating Revenues and Expenses

Years ended December 31, 2022 and 2021

	2022	2021
Operating revenues:		
Metered sales to general customers:		
Residential	\$ 4,214,144	\$ 4,360,763
Commercial	2,240,587	2,258,298
Industrial	1,409,926	1,775,029
Public	425,943	464,588
Total sales to general customers	8,290,600	8,858,678
Sales to other municipalities	2,984,168	2,881,771
Industrial waste monitoring	87,208	101,090
Engineering services	1,828,769	1,838,152
Waste haulers	112,354	124,307
Penalties	98,014	101,391
Other	78,433	75,856
Total operating revenues	13,479,546	13,981,245
Operating expenses:		
Wastewater treatment:		
Operations:		
Supervision and labor	393,230	393,397
Chemicals	785,129	563,552
Power	661,050	708,906
Sludge handling	310,382	350,262
Maintenance:		
Supervision and labor	121,539	137,902
Treatment equipment	799,966	799,411
Structures and improvements	644,553	674,248
Transportation expense	133,253	103,370
Total wastewater treatment	3,849,102	3,731,048
Collection system:		
Collection	522,647	759,819
Equalization basin and pump station	132,872	121,309
Cleaning and inspection	427,508	562,576
Lift station equipment	231,553	233,276
Monitoring equipment	7,118	6,480
Total collection system	1,321,698	1,683,460
Laboratory operations:		
Labor and supplies	354,458	327,171
Industrial waste monitoring	87,455	89,543
Total laboratory operations	441,913	416,714
Engineering services	1,785,881	1,780,836
Total operation and maintenance	7,398,594	7,612,058

CITY OF KENOSHA WATER UTILITY
 (An Enterprise Fund of the City of Kenosha, Wisconsin)

Sewerage Unit

Schedules of Operating Revenues and Expenses

Years ended December 31, 2022 and 2021

	<u>2022</u>	<u>2021</u>
General and administrative:		
Customer accounting and collecting:		
Meter reading	\$ 62,206	\$ 60,124
Customer records and collection	249,046	318,757
Total customer accounting and collecting	<u>311,252</u>	<u>378,881</u>
Administrative:		
Salaries	353,869	382,170
Outside services	677,960	609,404
Office supplies	35,305	34,533
Accidents and damages	11,216	15,677
Insurance and employee benefits	877,762	878,609
Meter operation	364,096	326,262
Total administrative	<u>2,320,208</u>	<u>2,246,655</u>
Total general and administrative	<u>2,631,460</u>	<u>2,625,536</u>
Depreciation	<u>3,721,803</u>	<u>3,201,825</u>
Total operating expenses	<u>13,751,857</u>	<u>13,439,419</u>
Operating income	<u>\$ (272,311)</u>	<u>\$ 541,826</u>

CITY OF KENOSHA WATER UTILITY
(An Enterprise Fund of the City of Kenosha, Wisconsin)

Schedule of Capital Assets
Household Hazardous Waste Unit
Year ended December 31, 2022

	Balance January 1, 2022	Additions	Deletions	Balance December 31, 2022
Capital assets being depreciated:				
Buildings and structures	\$ 80,061	\$ —	\$ —	\$ 80,061
Office furnishings, shop equipment, and other	832	—	—	832
Total capital assets being depreciated	<u>80,893</u>	<u>—</u>	<u>—</u>	<u>80,893</u>
Less accumulated depreciation:				
Buildings and structures	33,214	3,202		36,416
Office furnishings, shop equipment, and other	832	—	—	832
Total accumulated depreciation	<u>34,046</u>	<u>3,202</u>	<u>—</u>	<u>37,248</u>
Total capital assets, net	<u>\$ 46,847</u>	<u>\$ (3,202)</u>	<u>\$ —</u>	<u>\$ 43,645</u>



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